New York City Board of Standards & Appeals

TRANSCRIPTION OF TAPE

Case # 74-07-BZ.

6 through 10 West 70th Street, Borough of Manhattan.

2-12-08.

| l | MR. COSTANZA: Item number six. Calendar number |
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| 2 | 74-07-BZ. 6 through 10 West 70 th Street in Manhattan. Friedman and Gotbaum. |
| 3 | MR. FRIEDMAN: Good afternoon, Madam Chair, |
| 4 | Commissioners. Shelly Friedman, Friedman and Gotbaum, for the applicant. |
| 5 | CHAIR SRINIVASAN: Good afternoon. |
| 6 | MR. FRIEDMAN: We really have opening or |
| 7 | supplemental statement other than we are prepared to discuss the issues that came up at |
| 8 | yesterday's Executive Session, and we thank the Board for its careful review of the |
| 9 | material and stand ready to continue this discussion. |
| 10 | CHAIR SRINIVASAN: All right. Why don't you |
| 11 | proceed with discussing the issues that were raised yesterday. Well, we can walk you |
| 12 | through them but |
| 13 | MR. FRIEDMAN: Well, as I understand that Mr. Freeman |
| 14 | will be with us in just a moment. |
| 15 | CHAIR SRINIVASAN: All right. |
| 16 | MR. FRIEDMAN: I suppose, then, that in terms of the |
| 17 | building, itself, there was a discussion of the lot line window issue and we could discuss |
| 18 | that pending his arrival. |
| 19 | We understand the Board's concern that it would like us to take a look building |
| 20 | configurations that might provide relief to some of the lot line windows. |
| 21 | We have tried to undertake the research that was requested by Commissioner |
| 22 | Hinkson at the last meeting. |

| 23 | In specific, we have been in discussions with the Building Department's counsel' |
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| 24 | office about what the requirements were for such windows back in the construction of 18 |
| 25 | West 70 th . |
| 26 | CHAIR SRINIVASAN: Mr. Friedman, can you just speak |
| 27 | up as well. I think some of the people in the back cannot hear you. |
| 28 | MR. FRIEDMAN: Oh, I'm sorry. Maybe my cold is |
| 29 | getting in the way. |
| 30 | We have tried to have discussions with the Building's Department counsel. They |
| 31 | have been able to uncover the regulations that were in effect as of the construction in the |
| 32 | 1920's. |
| 33 | Their records go back to the 1950's and they could find nothing, at least as far |
| 34 | back as they go. |
| 35 | They were able to provide us with a very with an interesting document which |
| 36 | was the Code as it applied to commercial buildings for windows on a lot line in the |
| 37 | 1920's. |
| 38 | And, those regulations required a certain amount required the same amount of |
| 39 | protection for lot line windows when within fifty feet of a new roof, as the current |
| 40 | requirements which are more or less thirty feet. |
| 41 | So, they did not indicate, as far as we could tell, that one could claim an |
| 42 | entitlement to a window if that window was providing light and air required light and |
| 43 | air. |
| 14 | One could opt to do that if one wished but one would be at risk; that window |
| 15 | any window on a lot line, as far as we could tell, remained at risk, whether its purpose |

was simply as a supplemental window or whether it was attempting to provide light and air.

There was no entitlement created back then, as far as we could tell, and as far as the Building's Department could confirm for us to light and air for those - - for any window on a lot line.

In fact, the owner of that window accumulated a certain amount of obligation to make sure that there - - back then there were fire shutters or the like on all such windows that were within fifty feet of the roof of a new building.

Ironically, that would cover even the as-of-right building in this situation, since all of those lot line windows would be within fifty feet of even our as-of-right building in the R-8 (b) portion of our zoning lot.

So, we were unable to - - I'm unable to report back on that point with anything conclusive other than the general proposition that there was no right to any window on a lot line that we could uncover.

With regard to the specifics of this building, we have taken a look at an opportunity to create a notch in the back of the building that would run deep enough into a lot that is toward the street so that it would permit the light and air to reach those windows.

Now, they're not legal light and air windows now and this wouldn't make them legal light and air windows. Their status wouldn't be converted to a legal situation, but we believe that there would be a method that we could develop for those three windows.

The issue and Charles Platt, the project architect, is here to discuss that, are that there are some things that we have to look at; the specific one, from a zoning standpoint,

69 being the fact that we would be creating an outer court. And, courts are determined by a 70 length times width formula. 71 And, if we brought the length of the notch deep enough to reach those windows, 72 we would, in fact, require a width that would be, perhaps, half of our site. I mean, it 73 would be a very long width and, therefore, it would be impractical to capture those 74 windows, the light and air for those windows, in an as-of-right manner and there might 75 very well be - - and we are researching this now - - there might very well be the need for 76 a further variance of court regulations to allow us to present this option to the Board. 77 CHAIR SRINIVASAN: Unless you sat the notch thirty 78 feet away from the lot line. 79 MR. FRIEDMAN: Oh, yes, but this is a sixty-five foot 80 building and that's a - - that pretty much eliminates a good part of the back of the 81 building. 82 CHAIR SRINIVASAN: It will be more of an "L" shaped 83 versus a square, isn't that correct? 84 MR. FRIEDMAN: Well, it would be - - I mean, one has to 85 look at where the core of this building has to be and other features with which Mr. Platt 86 can go into but, yes, we would state that while we could achieve a legal court back there, 87 the only way we could achieve a court so as to reach these windows under the formula 88 and the court regulations would be to ask the Board for a further waiver of the regulations

I might ask Mr. Platt if he wants to add anything to that if you want.

and then we believe that we could provide that.

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| 91 | C | HAIR SRINIVASAN: All right. And, we may have |
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| 92 | some questions. | |
| 93 | M | R. PLATT: What I was going to add |
| 94 | · M | IR. COSTANZA: I'm sorry, just please state your name |
| 95 | for the record? | |
| 96 | М | IR. PLATT: My name is Charles Platt of Platt Beyer |
| 97 | Dovel White, Architects. | |
| 98 | There is another issue, or | f course, which relates to Landmarks, the approval of |
| 99 | Landmarks and the creation of a | court at the back would mean that the project would |
| 100 | have to go back to the Landmark | ks Commission for approval. |
| 101 | Cl | HAIR SRINIVASAN: They were reviewing the building |
| 102 | from the back as well, is that con | rrect? |
| 103 | M | R. PLATT: Yes, they were, yes they were. |
| 104 | CI | HAIR SRINIVASAN: Because it's an Historic District? |
| 105 | M | R. PLATT: Yes. |
| 106 | CI | HAIR SRINIVASAN: Within the Historic District? |
| 107 | M | R. PLATT: Yes, right. Because, that was all presented |
| 108 | to the Landmark's Commission. | |
| 109 | CI | HAIR SRINIVASAN: All right. So, in other words, |
| 110 | whatever changes are should | there be changes to this design based on comments from |
| 111 | the Board or you would have to | go back to Landmarks, regardless? It doesn't matter if |
| 112 | the | |
| 113 | M | R. PLATT: Yes, that's my understanding, yes. |

| 114 | Since I was on the Commission, it has changed and the backs of buildings are |
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| 115 | governed more strictly than they were in my time. |
| 116 | CHAIR SRINIVASAN: All right. Commissioner Ottley- |
| 117 | Brown. |
| 118 | COMM. OTTLEY-BROWN: I was just wondering if you |
| 119 | have a side view of the building where you could just show us what that cutout would |
| 120 | look like and how far it's going to |
| 121 | MR. PLATT: I'm not sure how exactly what you would |
| 122 | like. |
| 123 | CHAIR SRINIVASAN: Okay. Yes. |
| 124 | MR. PLATT: This is the as-of-right scheme and it shows |
| 125 | the windows but the design in question is this one. I will show you a plan in a minute |
| 126 | which would show you the cutout but you can see these are not affected. These are |
| 127 | within the outline of the proposed building as are the ones in the front. |
| 128 | This is oriented towards the north. This is the existing building adjoining this |
| 129 | existing building and it shows these dimensions have not been verified in the field, |
| 130 | obviously, but it shows to the best of our knowledge the location of these windows on |
| 131 | their eastern façade. |
| 132 | To create some light and air for this window back here would require that we do |
| 133 | something back here, to this here. To create anything for the front would create a similar |
| 134 | situation in the front here and that's for several floors. |
| 135 | As you could see from the elevation diagram, the windows extend down a number |
| 136 | of floors. |

| 137 | Thirty feet back would be this is about 64 feet here so it would be |
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| 138 | CHAIR SRINIVASAN: It's about somewhere there? |
| 139 | MR. PLATT: Somewhere right in the middle here. |
| 140 | So, that would be creating something like that. It, indeed, would create an "L" |
| 141 | shaped building and it would alter the, at least to the upper floors, an "L" shaped building |
| 142 | and would alter the Landmarks approval drastically. |
| 143 | CHAIR SRINIVASAN: All right. I just want to keep the |
| 144 | Landmarks issue aside. |
| 145 | In terms of functioning, this unit there's one unit per floor, isn't that correct |
| 146 | and is that correct? |
| 147 | MR. PLATT: That's right, for these upper floors. |
| 148 | CHAIR SRINIVASAN: All right. |
| 149 | MR. PLATT: The floors affected are all one unit per floor |
| 150 | CHAIR SRINIVASAN: And, they range between it's |
| 151 | about four thousand square feet, is that right? |
| 152 | MR. PLATT: Yes. |
| 153 | CHAIR SRINIVASAN: All right. So, you'll have thirty- |
| 154 | five hundred square feet versus four thousand for your unit. |
| 155 | So, leaving aside the Landmarks and we'll talk about the issue of minimum |
| 156 | variance and how much relief do you need. |
| 157 | It seems to me that there's some options on how to reduce the bulk of the |
| 158 | building. |

| I think one of the comments the Board made yesterday was, in fact, based on | | |
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| analysis that you provided to us, there are ways, perhaps, where this building can become | | |
| smaller and then the issue is that really if you going to shape the building and reduce the | | |
| size, there are different ways of doing it in a way that can meet both Landmarks | | |
| requirements about symmetry and street wall and, at the same time, provide as much or at | | |
| least reduce the effects it will have on the lot line windows. | | |
| So, it seems that there are several options here but you need to look at this in the | | |
| context both from a financial standpoint as well as from a design standpoint and a | | |
| landmark standpoint. | | |
| MR. FRIEDMAN: Well, Mr. Freeman is here | | |
| CHAIR SRINIVASAN: I know. We'll bring him up here | | |
| but in terms of the next steps, I think you should look at different alternatives on the site, | | |
| both in terms of there could be ways to either reduce the height. There could be ways | | |
| in providing courts at the back, which are actually complying, not necessarily non- | | |
| complying and both may or one or the other or a combination of them, may actually be | | |
| able to protect some of these windows. | | |
| MR. FRIEDMAN: Well, we can provide | | |
| CHAIR SRINIVASAN: Yes. | | |
| MR. FRIEDMAN: a complying court. | | |
| CHAIR SRINIVASAN: Yes. | | |
| MR. FRIEDMAN: The difficulty would be in finding a | | |
| complying court that achieves the additional purpose of not affecting those lot line | | |
| windows, | | |

182 Even if we were to - - and, by the way, leaving those lot line windows open does 183 not relieve the owners of those windows of some burdens of their own. 184 I mean, those will be windows which are clearly so close to the development, that 185 they're going have to be protected, considered protected windows, either through some 186 form of sprinkling or the old fashioned chicken wire in the windows or, you know, certainly some review in that building which, at this point, has not occurred as to whether 187 188 any of these windows are legally there or whether their utility is based on illegal 189 partitioning within those buildings. We can provide a complying court if the purpose of the Board is to reduce the 190 191 bulk. It may not reach those windows, though, and whether that's not --192 193 CHAIR SRINIVASAN: May not reach all the windows 194 or - -195 MR. FRIEDMAN: It may not reach those three windows 196 but we can certainly - - if the Board were to say to us the bulk of this building must come down and we did it with a court, we can provide a length times width complying court 197 198 that is sufficient for the Board's concerns financially. 199 That width may not be deep enough. It's the issue of trying to do something to 200 reach the lot line windows that creates the depth - - I'm sorry - - the length of the court. 201 If we were to provide - - we could reduce the floor area with a totally complying court. I don't see that as a significant issue, if necessary, but it probably would not reach 202

the windows.

If it was intended, also, to have to reach the windows as a dual function, then, I believe, we would be wanting to come to the Board and say, you know, these are lot line windows after all. In fact, there's no saying that after we go through this significant change - - those windows are there at the discretion of the current owners. They could decide to block them up and all of this would have been for nothing at some future date. So, from that standpoint, we might want to come to the Board - - we would like to explore with the Board the opportunity of a further variance that would allow us to choose a different geometry that would permit us to come deeper than the zoning permits and then also bring in the width so that the area worked out, if not the "L" times "W" calculation in a complying manner. So, it's a complicated issue, one that we will hopefully be able to meet with the Board, meet with the staff, show them the various options and we're willing to undertake that study. But, you're asking us to do two different things. We have a solution on the finances that is major enough to be independent of the lot line window situation but, if asked to do both, we think, in fairness, we should be able to come to the Board and say, well, we're doing double-duty here, you know. We're stretching this court beyond what the zoning requires of us because the Board is asking us to, for a specific purpose, and, therefore, in consideration of that, we believe that a court variance here would be a satisfactory and totally equitable request to make to the Board. CHAIR SRINIVASAN: All right. If you provide that to us and we will deliberate on that.

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Are there any other questions regarding this particular issue?

| 227 | MR. FRIEDMAN: Well, then, I think the other issues |
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| 228 | were primarily financial in nature and I'd like to call up Mr. Freeman, no stranger to this |
| 229 | Board today, so that you can ask him your questions. |
| 230 | CHAIR SRINIVASAN: All right. I just want to go over a |
| 231 | couple of things before we get to the financials |
| 232 | MR. FRIEDMAN: Okay. |
| 233 | CHAIR SRINIVASAN: that we touched upon |
| 234 | yesterday and some of it comes from the issue was also raised by the opposition. I know |
| 235 | they will be here to speak on these issues. |
| 236 | But, just in terms of the (a) finding, I think the Board appreciated that you |
| 237 | separated out those two issues. |
| 238 | On the issue of the program, we understand that it's just ten feet. |
| 239 | I think what would be really helpful for the record is just to explain to us, because |
| 240 | what happens is with the ten foot relief, you get bigger classrooms. |
| 241 | And, I think what's not clear is just how that affects the occupancy. |
| 242 | I think if you can just show us under the as-of-right, you had so many classrooms |
| 243 | and this is the occupancy that you have and your program needs to accommodate so |
| 244 | many students. |
| 245 | I think that would really clarify the need for the ten foot relief. |
| 246 | I feel it would complete the record in establishing that |
| 247 | MR. FRIEDMAN: We will be happy to (Unintelligible). |
| 248 | CHAIR SRINIVASAN: And, in terms of the (a) finding |
| 249 | regarding the residential piece, which is now based on actual hardship on the site. |

250 In terms of the threshold of uniqueness, I know you've given us a map which shows all the lots between, I think, 62nd Street and 96th Street. 251 252 The issue really over here is an issue of the split lot and the split zoning and how 253 it affects the ability to use development potential on the site. 254 I think what you given us is just not a full analysis. 255 I think it would be helpful if you went site-by-site and really identified some of 256 the underbuilt sites that are affected by this lot, this zoning lot line division. 257 And, I think it will reinforce whether this is a common condition versus 258 something that is few and far between. 259 I know that a lot of the sites are, in fact, overdeveloped and so where the lot line 260 cuts through, it doesn't really have an effect on those buildings. Those are large Central 261 Park West buildings but there are several buildings that are actually in the mid block that 262 may be affected and I think we just need to see what that analysis shows us. 263 MR. FRIEDMAN: Well, we did do - - I mean, I'm just 264 concerned that - - I understand what the Board is looking for in the body of my letter to 265 the Board in December. 266 CHAIR SRINIVASAN: I know you've identified four 267 sites, I believe. 268 MR. FRIEDMAN: There was - - that, too, at the Board's 269 request. Those were the other not-for-profit so-called community facility sites that were 270 being raised. 271 But, we did also include an analysis of the text about how many buildings along 272 the lot line were, you know, underdeveloped, overdeveloped; too tall. I mean, that is in

| 273 | the body of the letter, and I'm having some difficulty differentiating what we supplied |
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| 274 | from what you're now requesting if that wasn't it. |
| 275 | CHAIR SRINIVASAN: All right. Perhaps, I didn't read |
| 276 | it. I didn't see it there so maybe it's better if you give us a map that's more clear since it |
| 277 | was out-of-scale that one could not really determine. |
| 278 | My understanding is that you went through some analysis but you basically |
| 279 | identified four or five sites which are adjacent to an institution. |
| 280 | The analysis really requires you to look at, I think, some things somewhat |
| 281 | different because it's not necessarily related to the institution. |
| 282 | It's also related to the financial, which is based on this particular development |
| 283 | portion of the site. |
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| 284 | MR. FRIEDMAN: May I draw your attention to, if you |
| 284 285 | MR. FRIEDMAN: May I draw your attention to, if you have the material in front of you, page 15 of my letter of December 28 th . |
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| 285 | have the material in front of you, page 15 of my letter of December 28 th . |
| 285 286 | have the material in front of you, page 15 of my letter of December 28 th . The final paragraph there begins, "We were also asked to research surrounding |
| 285 286 287 | have the material in front of you, page 15 of my letter of December 28 th . The final paragraph there begins, "We were also asked to research surrounding building heights to the true and precedential value of any of the Board's approval of the |
| 285 286 287 288 | have the material in front of you, page 15 of my letter of December 28 th . The final paragraph there begins, "We were also asked to research surrounding building heights to the true and precedential value of any of the Board's approval of the height and setback objections on the future development along the R-10 (a) R-8 (b) |
| 285 286 287 288 289 | have the material in front of you, page 15 of my letter of December 28 th . The final paragraph there begins, "We were also asked to research surrounding building heights to the true and precedential value of any of the Board's approval of the height and setback objections on the future development along the R-10 (a) R-8 (b) district boundary along Central Park West." |
| 285 286 287 288 289 290 | have the material in front of you, page 15 of my letter of December 28 th . The final paragraph there begins, "We were also asked to research surrounding building heights to the true and precedential value of any of the Board's approval of the height and setback objections on the future development along the R-10 (a) R-8 (b) district boundary along Central Park West." Is that not what you're requesting of us now? If so, I simply don't understand. |
| 285 286 287 288 289 290 291 | have the material in front of you, page 15 of my letter of December 28 th . The final paragraph there begins, "We were also asked to research surrounding building heights to the true and precedential value of any of the Board's approval of the height and setback objections on the future development along the R-10 (a) R-8 (b) district boundary along Central Park West." Is that not what you're requesting of us now? If so, I simply don't understand. We then by counted the number of buildings on each side of the lot, on each |

| 295 | MR. FRIEDMAN: The buildings are approximately |
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| 296 | twenty buildings ranging from nine to thirty stories are located directly east of, west of or |
| 297 | divided by the district boundary. |
| 298 | Of these twenty buildings, six rise between eighteen and thirty stories. Seven rise |
| 299 | to fifteen stories and etc. |
| 300 | In addition, of these twenty hi-rise buildings, thirteen are located on zoning lots |
| 301 | with footprints divided by the R-10 (a) R-8 (b) boundary line. |
| 302 | CHAIR SRINIVASAN: Well, maybe you can answer the |
| 303 | question more maybe if I framed the question, you can just give me the answer to it |
| 304 | MR. FRIEDMAN: Okay. |
| 305 | CHAIR SRINIVASAN: which is how many lots are |
| 306 | what you would consider soft sites or underdeveloped that are affected by the zoning |
| 307 | district boundary? |
| 308 | MR. FRIEDMAN: We will provide that in writing. |
| 309 | CHAIR SRINIVASAN: That's what I'm trying to find |
| 310 | out. Over the number of lots, that particular number. |
| 311 | MR. FRIEDMAN: Right. |
| 312 | CHAIR SRINIVASAN: And then, maybe, provide some |
| 313 | analysis to those |
| 314 | MR. FRIEDMAN: But, those would be lots that are on the |
| 315 | split lot. |

| 316 | For instance, the Historical Society comes to mind as one example and, that is, its |
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| 317 | vacant lot, its soft site is not governed by the split lot even though the entire zoning lot, |
| 318 | including the Historical Society, does have the split lot. |
| 319 | So, I'm curious whether that would fall inside or outside of the request. |
| 320 | If you have a soft site that is clearly within the R-8 (b) portion of the the R-8 |
| 321 | (b) line, that is part of a larger could be part of a larger zoning lot that would then be |
| 322 | considered a split lot condition. I think if that's what you're looking for, that's just a |
| 323 | (Unintelligible) actually. |
| 324 | CHAIR SRINIVASAN: Well, let's start off with keeping |
| 325 | aside a potential zoning lot merger. |
| 326 | So, if we're talking about zoning lots, as they exist today, the ones that are |
| 327 | affected by the district boundary in terms of a hardship. I think that's what we're trying |
| 328 | to figure out, whether there's many sites that, in fact, are split because of the zoning that |
| 329 | took place in 1984 and that in any of these situations, you will always find sites that |
| 330 | cannot use their development potential in a way which is reasonable because that's the |
| 331 | thrust of this argument; that you had the split district. You actually have a portion which |
| 332 | is in the R-10 district and a portion in R-8 and that you're not being able to use that |
| 333 | development potential in a way that will give you a reasonable return. |
| 334 | MR. FRIEDMAN: And, the zoning lot predated that |
| 335 | effective amendment. |
| 336 | CHAIR SRINIVASAN: Right. |
| 337 | MR. FRIEDMAN: So, the view of what you're looking for |
| 338 | are only those which would be eligible for the average |

| 339 | CHAIR SRINIVASAN: That's fine. But, it will predate |
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| 340 | the 84 zoning. |
| 341 | MR. FRIEDMAN: Yes. |
| 342 | CHAIR SRINIVASAN: That would be a reasonable |
| 343 | analysis. |
| 344 | MR. FRIEDMAN: Okay. |
| 345 | CHAIR SRINIVASAN: Okay. |
| 346 | MR. FRIEDMAN: We can provide that. Thank you for |
| 347 | the clarification. |
| 348 | CHAIR SRINIVASAN: All right. Why don't we have Mr. |
| 349 | Freeman come up and speak. |
| 350 | MR. FREEMAN: Good afternoon, again, Commissioners. |
| 351 | CHAIR SRINIVASAN: All right. We had some |
| 352 | questions, I think. |
| 353 | The thrust of our questions had to do with the site value. Commissioner Ottley- |
| 354 | Brown, I know you had some |
| 355 | COMM. OTTLEY-BROWN: Yes. I was wondering if |
| 356 | you could explain for me your three methodologies, I believe, that you introduced in |
| 357 | order to reconcile your land value average per square foot? |
| 358 | MR. FREEMAN: Sure. |
| 359 | COMM. OTTLEY-BROWN: You talk about the sales and |
| 360 | then you talk about the assessed value, the relative assessed value. |

| 361 | MR. FREEMAN: Well, we're dealing with a premise |
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| 362 | because we want to both extract out the community facility use, as was requested, and |
| 363 | then look at what an as-of-right development on the site would be. |
| 364 | So, in order to do that, we come to the conclusion that, as we said, since the |
| 365 | community facility is below, a developer purchasing this would be essentially purchasing |
| 366 | the theoretically most valuable upper floors because that generally has more value for |
| 367 | residential use, plus given the configuration and zoning, a good portion of it would be up |
| 368 | above the synagogue building and have direct views of Central Park similar to what |
| 369 | would be in a Central Park West building. |
| 370 | So, the first approach we used, Commissioner, was to look at sales of buildings in |
| 371 | R-10 districts which is pretty straight forward. |
| 372 | We looked at vacant land sales. We adjusted them for comparability and we |
| 373 | found them to average \$823 and change, and we used \$825. That's a fairly direct |
| 374 | COMM. OTTLEY-BROWN: Right. |
| 375 | CHAIR SRINIVASAN: All right. Mr. Freeman, can you |
| 376 | just make one comment on that? |
| 377 | MR. FREEMAN: Sure. |
| 378 | CHAIR SRINIVASAN: And, you can just clarify to us |
| 379 | that the development potential you're talking about, which is approximately 19,000 |
| 380 | square feet, I believe, is that all located in or is that all derived from the R-10 portion of |
| 381 | the site? |
| 382 | MR. FREEMAN: We looked at a specific building |
| 383 | configuration which the architect created which is essentially a full build-out of the |

| 384 | potential on the R-10 portion and a full build-out permitted on the R-8 (b), most of which |
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| 385 | on the R-8 (b) is taken up by the community facility space |
| 386 | CHAIR SRINIVASAN: But, not all? |
| 387 | MR. FREEMAN: Not all. |
| 388 | CHAIR SRINIVASAN: All right. |
| 389 | MR. FREEMAN: So, this is I think that we have to look |
| 390 | and I don't have it in front of me but you have to look at the configuration that the |
| 391 | architect provided but I think this may be one floor of residence in the R-8 (b) once you |
| 392 | get above the community facility space. |
| 393 | CHAIR SRINIVASAN: Also, I think, fifty feet to seventy- |
| 394 | five feet. |
| 395 | MR. FREEMAN: Again, it relates to |
| 396 | CHAIR SRINIVASAN: All right. But, I think the point |
| 397 | I'm making is that I just question whether all the air rights or development potential |
| 398 | should be based on the R-10 value high up in the air? |
| 399 | And, I think the second thing is that you've looked at comps which are not R-10 |
| 400 | (a) comps but they're zoning districts that have no height limit, and I'm just wondering if |
| 401 | you can give us a better comparable? |
| 402 | MR. FREEMAN: We'll take a look at it. |
| 403 | CHAIR SRINIVASAN: All right. I think this relates to |
| 404 | the fact that we feel that the price is somewhat it's high and I think we just want to |
| 405 | make sure that is a reasonable assumption. |

| 406 | MR. FREEMAN: Well, what we looked at, |
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| 407 | Commissioner, was what the architect said could be built. |
| 408 | In other words, this takes into account the height limits of the site, the build-out |
| 409 | into the zoning envelope, there's a particular configuration and that's what we're valuing. |
| 410 | So, there are buildings that don't have height limits that may or may not be able to |
| 411 | build out their zoning envelops. We don't do a zoning calculation of every piece of |
| 412 | vacant land in an R-10 equivalent district. |
| 413 | So, we'd have to go back and take a look and see what and how above the height |
| 414 | of this building the value would change significantly. |
| 415 | So, I'd like to just continue on. |
| 416 | CHAIR SRINIVASAN: Yes, please. |
| 417 | MR. FREEMAN: So, that was one of the three approaches |
| 418 | that we took. |
| 419 | The second approach we took was one more based on logic which is to say that |
| 420 | we don't know the relationship between the Finance Department's assessed value and the |
| 421 | actual value of the property. |
| 422 | However, we could make the assumption that their assessment practice is |
| 423 | reasonably consistent and that sites that have prime frontage are valued higher than sites |
| 424 | that don't. |
| 425 | And, we looked at what the differential is? And, I think we found that in that case |
| 426 | there was buildings with a view of Central Park had an assessed value that was about |
| 427 | 48 percent higher than buildings that did not have a view of Central Park. |
| 428 | COMM. OTTLEY-BROWN: So, these are developed lots? |

| 429 | MR. FREEMAN: These are developed lots. |
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| 430 | COMM. OTTLEY-BROWN: But, the second one you're |
| 431 | in developed lots? |
| 432 | MR. FREEMAN: But, we didn't look at the actual values. |
| 433 | We looked at the percentage, the differential between those with Central Park frontage |
| 434 | and those without Central Park frontage because we made the presumption that Central |
| 435 | Park frontage was valuable or more valuable than mid-block frontage. |
| 436 | And, the relationship that the Department of Finance has in their assessed values |
| 437 | shows that there's basically a 48 percent premium value added to having that Central |
| 438 | Park West frontage. |
| 439 | And, we didn't look at the dollar value. We said what's the percentage because |
| 440 | we want to provide that percentage to the average that we had originally used. |
| 441 | And, we said, now, if we're taking the community facility building out of the |
| 442 | picture, we're dealing with, essentially, the Central Park West frontage building so the |
| 443 | \$450 that we had used as an average square foot in our previous analysis, we bumped up |
| 444 | by forty-eight percent to reflect the fact that the residential is there with Central Park |
| 445 | frontage. It's the equivalent of Central Park frontage. |
| 446 | So, that's the second methodology that we use. |
| 447 | COMM. OTTLEY-BROWN: But, yes, just a question. |
| 448 | So, your first one is just gives us a price for vacant land? |
| 449 | MR. FREEMAN: Traditional. |
| 450 | COMM. OTTLEY-BROWN: An average price. |
| 451 | This one is giving us a price for vacant land plus building? |

| 452 | MR. FREEMAN: That's right. |
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| 453 | COMM. OTTLEY-BROWN: Plans plus building? |
| 454 | MR. FREEMAN: Plan plus building but it's not being |
| 455 | used to give us a price, per se, but to look at the difference in valuation of a building with |
| 456 | frontage on Central Park and without so that we could apply that to what we had arrived |
| 457 | at as the average square foot in our previous analysis taking away the community facility |
| 458 | building. |
| 459 | So, we had an average value for building area from the ground floor to the top of |
| 460 | \$450 which was the average and we said now, what would the difference be in the |
| 461 | average if we had just the residential portion fronting on Central Park? And, we said that |
| 462 | if we multiply this by that 48 percent factor, we would wind up with \$450 a square foot |
| 463 | becoming \$666 a square foot. That takes out the community facility. |
| 464 | It says that the average value for the whole building is \$450 but the residential |
| 465 | portion, because of its location within the building and its relationship to Central Park has |
| 466 | a higher value. |
| 467 | And, we used, essentially, a differential in valuation that the Department of |
| 468 | Finance uses. |
| 469 | We didn't use their values per square foot. We just used |
| 470 | CHAIR SRINIVASAN: You just used the differential? |
| 471 | MR. FREEMAN: Differential. |
| 472 | The last method that we used is another appraisal method which is known as the |
| 473 | residential land value methodology. |

And, we said if the property at \$450 a foot is worth "x" and in our previous 474 analysis, we had demonstrated that the community facility had no economic value using 475 476 capitalization of income. 477 Then, therefore - - and, again, it's a step in the direction of logic. All of the value 478 would need to be supported by the residential component. 479 So we then took a look at what the value is. We had the average of \$450 and we 480 said now if we had a residential building of \$19,755 a square foot that had to carry all of 481 the land value at \$450 a foot, what would that require and that was \$863. 482 We then looked at all of these things together and we found that the land 483 comparables were \$825. The adjustment by facto was \$666 and that the residual value of 484 the residential, assuming the community facility had no value, was \$863, we said, well, 485 what would be an appropriate value? 486 We felt that the \$800 plus dollars a square foot was too high and we felt that 487 somewhere in the midpoint would be more appropriate at the lower value of \$666 will 488 then reflect the premium values of the upper floors. 489 So, we used \$750 a foot which was sort of the midpoint between the \$666 and the 490 \$863 to come up with how we would value the residential portion of the site? 491 So, we said if you want to look at it simpler way, if we had an overall average of 492 \$750, what would the residential portion in and of itself be worth? We said \$750 a foot, 493 which was not at the high end and it was not at the lower range of the adjustment range 494 and that's the way we approached it. 495 COMM. OTTLEY-BROWN: Right. So, then that brings 496 my second question which is why would you choose something that's more along the

| 497 | lines of an average when it seems to me that this development, if as-of-right, would be |
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| 498 | quite inefficient because you have efficiency ratios of sixty percent, which leads me to |
| 499 | think that a developer would spend much less on a site of this, not the average, but maybe |
| 500 | something towards the low end of your range. |
| 501 | MR. FREEMAN: Yes. I heard that question asked |
| 502 | yesterday. And, the answer to that puts aside the question of valuation. |
| 503 | If this were not this site, if we were able to remove all of the factors of |
| 504 | uniqueness, then I would say we can make some adjustments. However, all of the |
| 505 | differential that you're talking about, all of the constraint which restricts and makes that |
| 506 | inefficient is a result of things that relate to the site's uniqueness. |
| 507 | And, as soon as you adjust for uniqueness and this question has come up before, |
| 508 | you remove the underpinnings on which a variance is based. |
| 509 | So, we will redo the valuation for the Board. I know that you're familiar with |
| 510 | this. This comes up often and we can make adjustments for location. We can make |
| 511 | adjustments for time. We can make adjustments for size. |
| 512 | But, when you start to make adjustments for the unique characteristics of the site, |
| 513 | you, essentially, are moving in a direction of not dealing with the issue of uniqueness, |
| 514 | which is a principal issue for condoning a variance. |
| 515 | So, I would agree with Commissioner Brown. If we had a general and uniform |
| 516 | site if we had a |
| 517 | CHAIR SRINIVASAN: All right. So, maybe if you can |
| 518 | show us a general, uniform site, it will it should show |
| 519 | MR. FREEMAN: We have more if we could do that. |

| 520 | CHAIR SRINIVASAN: Right. Because, then it should |
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| 521 | actually it should be able to show you a reasonable rate-of-return versus, I think, what |
| 522 | you're getting here. |
| 523 | MR. FREEMAN: Well, perhaps. But, again, what I |
| 524 | don't mind doing that but the question I have is that when we left the last hearing and |
| 525 | came back here and then we had follow-up meeting and discussion with staff, it seemed |
| 526 | that the question the Board wanted to ask is show us that a building on this site cannot |
| 527 | make a feasible return without the waivers being requested. |
| 528 | The building that we're looking at in terms of the analysis here is that a very small |
| 529 | portion on the R-10 section if the synagogue were not there, the R-10 section extends all |
| 530 | the way over to Central Park West. |
| 531 | So, all of the factors of uniqueness create a building that requires two cores. In |
| 532 | other words, you have a core that has to bring you up on the R-8 (b) side, bring you over |
| 533 | to the R-10 (a) side and then come up, so we can get the architect to, perhaps, do that in a |
| 534 | (Unintelligible) way. |
| 535 | CHAIR SRINIVASAN: I think that's the only way for us |
| 536 | to feel comfortable with what you've established as your site value so |
| 537 | MR. FREEMAN: Again, one of the factors. There's costs |
| 538 | involved. There's efficiency involved and as soon as we begin adjust in that position for |
| 539 | all of those things well, then, of course if there's no premium cost, if there's no loss of |
| 540 | income as a result of inefficiency, then you might have a feasible development. |
| 541 | It's hard to, as you know, because we discussed that earlier today, take out the |
| 542 | fact of building construction from that. When you go for a variance, you're asking |

| 543 | sometimes for a larger or a different building which brings with it added costs, but we'll |
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| 544 | do the best we can. |
| 545 | CHAIR SRINIVASAN: All right. |
| 546 | MR. FREEMAN: And, I guess I asked |
| 547 | CHAIR SRINIVASAN: Any other questions on the |
| 548 | financials for now? |
| 549 | COMM. OTTLEY-BROWN: You just said that what we |
| 550 | asked for was a situation where we did not look at the hardship and we wanted to see |
| 551 | you said we wanted to see that it would not make it? |
| 552 | MR. FREEMAN: No. |
| 553 | COMM. OTTLEY-BROWN: Because it seems to me that |
| 554 | we want to see that an unencumbered building will make it. |
| 555 | MR. FREEMAN: You wanted us to demonstrate now, |
| 556 | you want to see that unencumbered building could make it. |
| 557 | We'll do our best to make that. |
| 558 | At the last hearing, the focus was on show us that the (Unintelligible) of the |
| 559 | site |
| 560 | CHAIR SRINIVASAN: You mean the envelop of a |
| 561 | sixteen story |
| 562 | MR. FREEMAN: And, the envelope, etc., if you don't |
| 563 | have the community facility, would not be a feasible building so I'm assuming we've |
| 564 | done that and now we'll go back and take a look and try to outline each of the |

| 303 | uniquenesses, take them out of the picture and see what we can do to answer that |
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| 566 | question. |
| 567 | CHAIR SRINIVASAN: Okay. Any other questions for |
| 568 | Mr. Freeman? |
| 569 | All right, any questions for Mr. Friedman right now? |
| 570 | MR. FREEMAN: No? Thank you. |
| 571 | CHAIR SRINIVASAN: All right. So, why don't we take |
| 572 | testimony from Mr. Lebow and his team. |
| 573 | MR. LEBOW: Thank you. |
| 574 | Members of the Board, I'm Mark Lebow, and I represent, as you know, what we |
| 575 | have been called as the objectants, and we are, as you remember, the three surrounding |
| 576 | cooperative buildings, 101 Central Park West, 90 Central Park West, 18 West 70 th Street |
| 577 | as well as the various people along West 70 th Street between Central Park West and |
| 578 | Columbus Avenue. |
| 579 | And, if I gave you all 120 names, I wouldn't have any time left, so I'm not going |
| 580 | to do that, again. |
| 581 | What we have done here is we have, obviously, not seen this notch building, this |
| 582 | "L" building. |
| 583 | We have not seen any of these drawings. We would like to see them because |
| 584 | maybe we can help you with the count. |
| 585 | Some of the count may make us happy. Some of it may make us very unhappy. |
| 586 | But, if it comes back again, we would like some opportunity so that we can study |
| 587 | it and then present you with our findings if we can, also. |

the applicant's submission that it had made on December 28th, to which we responded on 589 January 28th and the applicant furnished its reply on February 4th. 590 So, we're sort of stuck within that box and to the extent that any of it is going to 591 592 be changed. I don't think that there is too much that we can do about it. 593 I've tried to organize the speakers to address individual issues so that we do not 594 repeat ourselves. 595 So, after I just give you an overview, we're going to hear from Norman Marcus, who I say needs no introduction and then proceed to introduce him anyway but I'm not 596 597 going to do that because you know who he is; followed by Alan Sugerman; then Marty 598 Levine, who is the appraiser; Craig Morrison, who is the architect who will talk about 599 some of the things that you just heard before along with Charles Disanto and Ron Prince 600 will talk about the lot line windows, as will David Rosenberg. 601 Page Cowley is here from Community Board #7, because we have their report, 602 also, and if you want to take that out-of-turn, we can let you do that at any time you want 603 and then members of the public, including Kate Wood. 604 What I'm just going to really do is summarize what our position is very briefly 605 because I know you've spent a lot of time on this and that you did have your Executive 606 Session. 607 But, based upon what happened with these last submissions, I think that some 608 points are now becoming perfectly clear. 609 It's absolutely clear that all the programmatic needs of the applicant can fit into an 610 as-of-right building. I don't think there is any doubt about that anymore. And, it's no

What we are going to respond to today, and I know that this is a moving target, is

| 611 | surprise, anyway, because their dream building was, as you know, half luxury |
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| 612 | condominiums and half their programmatic needs. |
| 613 | So, an as-of-right building, I think it's perfectly clear, can hold all their |
| 614 | programmatic needs. |
| 615 | The second thing that is clear is that Community Board #7 has now weighed in |
| 616 | and you will hear that they have rejected all the variances and, you know, I'm a former |
| 617 | Community Board Chairman like Mr. Platt is a former member of the Landmarks |
| 618 | Commission and I know that the Board of Standards and Appeals doesn't always listen to |
| 619 | the advisory opinions of Community Boards. |
| 620 | However, when it comes to a (c) or you're supposed to take into consideration the |
| 621 | essential character of the neighborhood and whether or not a proposed variance is |
| 622 | detrimental to the welfare of the community. This is really the one time when I urge you |
| 623 | to listen to the local community. |
| 624 | We, of course, are the microcosm, the immediate neighbors, but Community |
| 625 | Board #7 is the entire West Side representative. |
| 626 | So, I think when you have a conclusion both from the people right in the vicinity, |
| 627 | as well as Community Board #7 rejecting the variances, you should really give it great, |
| 628 | great deference if conclusary results. |
| 629 | Now |
| 630 | CHAIR SRINIVASAN: Mr. Lebow, didn't the |
| 631 | Community Board actually support the variances for the synagogue? The program? |

| 632 | MR. LEBOW: Well, they did it with respect to |
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| 633 | Landmarks to say that insofar as Landmarks determined whether it was suitable. They |
| 634 | supported some of them. |
| 635 | Now, this gets into Mr. Friedman's argument a little bit later that Landmarks has |
| 636 | approved this building. |
| 637 | The Landmarks Commission and the Community Board, who passed upon it, |
| 638 | decided only that this proposed building should be entitled to a Certificate of Suitability. |
| 639 | That means, in effect, it's not going to mess up the landmark. |
| 640 | But, when it came to zoning, these are separate issues. Whether it's too big and |
| 641 | too fat for the neighborhood, that's for you to decide. And, they decided that separately, |
| 642 | as they should have done. |
| 643 | Now, Community Board #7, I was not the Chairman of Community Board #7. I |
| 644 | was the Chairman of Community Board #5, and I thought that we were the most |
| 645 | sophisticated when it comes to weighing zoning variances with our expertise and our |
| 646 | careful dispassionate and elaborate rituals that we went through, but I was really |
| 647 | impressed with Community Board #7. They really have quite a good system of |
| 648 | committees. |
| 649 | There was elaborate testimony from people all across the neighborhood and |
| 650 | experts of all sorts, both at the committee level and at the Board and I have to take my hat |
| 651 | off to them. They were dispassionate. They were thorough, and they were very complete |
| 652 | when it came to the zoning issues and they were smart enough to distinguish the zoning |
| 653 | issues from the landmark issues. |

I think, also, that what is off the table is the access issue, which was raised by some of the speakers at the last hearing.

There was some issue as to whether or not you could get access to the landmark and I think that everybody now has come to the conclusion that with the possible exception of an ADA complying elevator, that access is now no problem, not only in an as-of-right building but, for that matter, in the existing building, because if you can fix with minor structural changes the elevator, for which you need no variances, access is now off the table.

Now, frankly, I think that you will hear from the speakers that this issue of economic hardship or rate-of-return is pretty well off the table.

You know, if, as-of-right, you put three or four brownstones on this site of four stories, don't you think you could get between \$25 and \$40 million just from those alone.

I'm fond of saying that Central Park West now has become more valuable than 5th Avenue.

This is - - the only thing that's unique about this site is it's a perfectly normally sized site with perfectly normal boundaries. It just happens to be in one of the most expensive and valuable places on the planet, which is off between Central Park West and Columbus Avenue and closer to Central Park West.

And, as a (Unintelligible) simple brownstone compliant fully with the zoning laws, I think, shows very simply that economics and economic hardship and whatever variances should be the most minimal is really off the table.

Now, what we are not going to discuss is three things here and that is, as I said before, that Landmark approved this building. They found, of course, that it was suitable in that it didn't mess up the synagogue, itself. As you know, I don't think it does too much for it one way or the other. It probably doesn't help it but that's my opinion just as other people had their opinion. Commissioner Gratz (Phonetic) at Landmark, when she filed her written dissent, didn't think that it helped very much but that's her opinion, also. But, they specifically left at Landmarks for you to decide, okay, so it doesn't mess up the landmark but it has to go before you to determine whether it is too big, too tall and too fat to fit in with the zoning. They specifically said that is for you to decide. We were quite right. Mr. Friedman also said in his reply that the community was virulent. I would have preferred well founded or thorough or something like that. I want to assure you that we have nothing against the applicant or any of its directors that Mr. Friedman mentioned. We just think that it's more important to preserve essential mid-block zoning on the upper west side. This is important to all of us who live there. And, the only other thing that I'm not going to discuss is that Mr. Friedman, in his submission, said that our architect, Craig Morrison, didn't have any experience with respect to non-profits or places of worship. Actually, we found him because he was the person who saved Congregation Adus Israel (Phonetic) in Washington, D.C. and helped preserve that and he will actually tell

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you, if he's not too most to say so that he works and has been on retainer for ten separate

698 places of worship so he is fully familiar with this particular field so I feel badly for Mr. 699 Morrison and he probably is too modest to correct that himself. 700 With that, I think I will let you hear the rest of the speakers, because I know time 701 is getting late the snow is probably increasing. 702 So, I'm not going to really introduce anybody unless we get lost, but Mr. Marcus 703 is next, if you don't mind. 704 CHAIR SRINIVASAN: Why don't we take - - is there 705 someone to speak from Community Board today? 706 SPEAKER: Yes. 707 CHAIR SRINIVASAN: All right. Why don't we take the 708 Community Board's presentation or testimony, first. 709 MS. COWLEY: Thank you very much. My name is Page 710 Cowley. I'm Co-Chair of the Land Use Committee for Community Board #7. 711 With all due respect to all of the learned testimony that you've heard, I want to 712 clarify one issue about the - - it would appear that Community Board #7 is attached to 713 one of the respondent's team, and the Community Board may be considered somewhat 714 stubborn but we're a very independent group, and I just want to clarify that we're here to 715 speak about the project. 716 Also, in the interest of time, I've made copies of the statement. I'm here because of the Community Board land use schedule and the full Board 717 don't often coincide with when other meetings are taking place. 718 719 We felt because this is such an important institution on the West Side - - we love 720 our religious landmarks and places of worship, that we wanted to make sure that you

heard our comments, so that is my preamble, as me, as a person representing, because I 721 722 know that when I get back to Community Board #7, little angles and devils will be talking behind my back over how I represented this: 723 Now, just to clarify, we haven't seen, as you will hear probably from others, 724 today, the current revisions that the architect has been working on, and I have to say, as a 725 726 Community Board member, we welcome that to keep coming back to the community. And, they have been very responsive to us over time, both in terms of when they 727 were going to Landmarks, which is a completely separate issue, and we're not discussing 728 that forum and also with the land use. 729 730 So, our statement - - and, if you have this, I will read it in. It's long. It's three 731 pages. I can do the paragraph introduction and then jump to the chase and then I can give 732 you the copies afterwards but I think it's important that you understand that we thought of the different findings in the same way that the applicant had presented them in the way 733 734 that you had. So, our statement, here, was actually drafted on December 4th, due to various 735 736 postponements which seem to be appropriate. We're here now to respond to probably a design that is somewhat old, but I think 737 738 that the issues are still relevant. 739 So, with all due respect, I'd like to continue. "We saw a scheme from the trustees of Congregation Shearith Israel, who have 740 applied for a series of variances pursuant to Section 72-21 of the Zoning Resolution, with 741 742 respect to the construction of a proposed community facility residential building at 6-10

West 70th Street.

| The proposed building is intended to replace an existing community house; to |
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| provide improved circulation for congregants, specifically disabled accessibility; entering |
| and leaving a landmark synagogue building immediately to the east and to provide a |
| catering facility capable of serving some 450 guests; space for the synagogue's activities; |
| archives and five full floor condominium units. |
| The proposed structure would not utilize all of the permitted floor area for the |
| site, but would violate other provisions of the Zoning Resolution. |
| First, instead of the required setback at 60 feet, the first setback from the street |
| wall would be at 95 feet. |
| Number two, the front setbacks would be twelve feet deep, rather than a minimum |
| of 15 feet. |
| The rear setback would be 6.7 feet deep instead of a minimum of 10 feet deep. |
| Four, the rear yard would be 20 feet of unbuilt space instead of a minimum of 30 |
| feet. |
| And, five, the height of the building would be 113.7 feet instead of the 75 feet that |
| is the maximum height under the zoning for most of the proposed building. |
| The proposed building has received a Certificate of Appropriateness from |
| Landmarks Commission, which considered non-zoning aesthetic issues associated with |
| the site's proximity to the Landmark synagogue and its inclusion in the Central Park |
| West Historic District. |
| Several community groups, including Landmark West and coalition of residents |
| in nearby buildings have objected to the requested variances on multiple grounds. |
| The Land Use Committee has held a public hearing continued over two sessions. |

Section 72-21 requires that a variance application on behalf of a non-profit organization may be granted only upon the making of four findings, and I will skip this but, just to say, that we have looked at the required findings, as you have, about the unique conditions of the site, peculiar and inherent in the zoning lot, and we have made a statement about that. We have looked specifically at the lot coverage and rear yard setbacks, the height setbacks. We have looked at finding (c) that the variance, if granted, will not alter the essential character of the neighborhood or district in which the zoning lot is located and will not substantially impair the appropriate uses or development of adjacent property and will not be detrimental to the public welfare. Again, I state these because these are the criteria, at the time, we have been looking at. Finding (d) that the hardship has not been created by the applicant or its predecessor. Frankly, we've heard no persuasive argument that this finding has not been met and we share with you some of your recent questions that we've heard today. Required finding (e), that the variance requested is the minimum variance necessary to afford relief. The applicant contends that the relief requested is the minimum needed to meet its programmatic requirements, as noted above, and, again, you will see our detailed response.

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| 789 | This position appears reasonable with respect to lot coverage and rear yard |
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| 790 | variances but makes little sense with respect to height and setback variance. |
| 791 | All of CSI's programmatic needs are proposed to be met on the lower four floors |
| 792 | of the building, well within the permitted height and below the first required setback." |
| 793 | We go on to discuss the concern that we have of the sale of the residential stories |
| 794 | above the community facility space in order to finance the construction and we are |
| 795 | equally concerned, and I'm sorry I didn't mention this, this is important of the |
| 796 | configuration of the building as it affects lot line windows. |
| 797 | Jumping ahead, therefore, be it resolved that Community Board #7 disapproved |
| 798 | the proposal by Congregation Shearith Israel for variances as follows. |
| 799 | Building, height and base setback, 38 in favor 0 against, one abstention, 0 present. |
| 800 | Front setback, 37 in favor, 1 against, 1 abstention, 0 present. |
| 801 | Rear yard setback, 38 in favor, 0 against, 1 abstention, 0 present. |
| 802 | And, rear yard incursion in R-8 (b) and R-10 (a) and lot coverage, 21 in favor, 13 |
| 803 | against and 2 abstentions, 0 present. |
| 804 | It was a very difficult vote and this, I think, reflects the work of a lot committee. |
| 805 | So, I'm going leave copies of this with you and if you have questions, I'll be |
| 806 | pleased to try to answer some. |
| 807 | CHAIR SRINIVASAN: Thank you, Ms. Cowley. Any |
| 808 | questions of the Community Board? All right. Thank you. |
| 809 | MR. MARCUS: Madam Chair and Commissioners. My |
| 810 | name is Norman Marcus. I appreciate the opportunity to speak here this afternoon. |

| 811 | I thought I would focus on your findings and a method of analysis that you've |
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| 812 | asked the applicant for in connection with determining the issue of hardship. |
| 813 | In the first instance, with a non-profit, the issue seems artificial because non- |
| 814 | profits don't make profits. |
| 815 | And, however, the applicant is seeking to build for-profit an aspect of this |
| 816 | building. |
| 817 | So, you've asked the applicant to do a vertical slice in the lot for this analysis. |
| 818 | I was troubled by that. Maybe I shouldn't have been. Maybe it's just a method of |
| 819 | analysis. |
| 820 | However, I am aware there is a principal in zoning which is that a zoning lot may |
| 821 | not be subdivided if this subdivision creates a non-compliance with the zoning. |
| 822 | So, just as one may not subdivide a two dimensional lot into a 10 foot portion and |
| 823 | a 90 foot portion because the 10 foot portion would be non-compliant. |
| 824 | The notion of subdividing the lot vertically something, by the way, which the |
| 825 | Zoning Resolution doesn't contemplate at all since the Zoning Resolution is, believe it or |
| 826 | not, two dimensional, produces a rather fantastical landscape. |
| 827 | If one looks around the city and contemplates other applications which may now |
| 828 | be required to analyze, particularly in the case of mixed use, their hardship with a three |
| 829 | dimensional construct basis. |
| 830 | So, I listened to Jack. I know Jack quite well. He's an able guy, but I found the |
| 831 | analysis fanciful and unreal because I do not believe that is the way economic hardship |
| 832 | has been ascertained in the past. |

| 833 | I think there are traditional methods for doing this but this vertical slice method |
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| 834 | departs from anything I'm familiar with. Maybe I'm old fashioned. However, I found it |
| 835 | unconvincing. |
| 836 | CHAIR SRINIVASAN: Mr. Marcus, are you talking about |
| 837 | the fact that the separation of the community facility use versus residential piece when |
| 838 | you talk about vertical separation? |
| 839 | MR. MARCUS: Yes. |
| 840 | CHAIR SRINIVASAN: All right that |
| 841 | MR. MARCUS: The vertical slice |
| 842 | CHAIR SRINIVASAN: Some portions of the site on the |
| 843 | zoning lot is not being considered in the financial analysis? |
| 844 | MR. MARCUS: Yes. |
| 845 | CHAIR SRINIVASAN: All right. So, there's a certain |
| 846 | amount of air rights, which is not on the table, and a certain amount of use that's now on |
| 847 | the table and that has been taken out because it's the non-profit portion. You feel that |
| 848 | it's fanciful, is the word you use but and not appropriate, is that right? |
| 849 | MR. MARCUS: Yes. |
| 850 | CHAIR SRINIVASAN: Okay. |
| 851 | MR. MARCUS: I think there is certainly as-of-right |
| 852 | potential in this right. There is as-of-right for a community facility. There is as-of-right |
| 853 | for residential. Both of those uses represent economic uses of the site. They each have |
| 854 | value and the applicant, indeed, by tendering the as-of-right alternatives for the Board has |
| 855 | demonstrated that there is as-of-right potential. |

856 The synagogue's mission is achievable, fully achievable; has been fully 857 achievable within the current buildings. 858 The applicant wishes to replace one of the buildings, no problem. The zoning lets 859 them do that. 860 The replacement, presumably, will improve the elevatoring; does require a 861 variance. It's permitted under zoning. 862 As far as the applicant's choice to build residential, it may do so. However, it's 863 subject to zoning. 864 Now, the zoning allows an FAR but it's illegal, also; allows height and setback and the applicant's December 28th letter, I thought was quite disingenuous in suggesting 865 866 that when the site was rezoned in 1984, it lost rights that it had. 867 Now, we all that's not so. I mean, we know it because we're on the Board of Standards and we're zoning people and we know that there are no vested rights except 868 869 rights that are built. In this case, the old air rights from the R-10 depth of whatever it was - - 200 feet 870 871 are gone with the wind. There is no hardship there. That was police power. That was the City of New 872 873 York determining what the appropriate zoning was for this area. And, this rezoning was not on this block. It was looked at comprehensively as 874 part of an overall plan which was then ratified by the Landmarks Commission, not in a 875 876 zoning way but in an aesthetic way and I thought the Community Board was quite clear in distinguishing the roles and distinguishing their votes on this application. 877

The last time I was here, Commissioner Collins, you asked me suppose they had applied for a Special Permit? And, I said to you, gee, that makes all the difference or makes a big difference because they did not apply that way. Why? Because the Landmarks Commission would not join that application for a Special Permit and so the applicant had to come, on its own, here, for a 72-21 variance which is very different findings then a Special Permit. And, those variance findings are not only important to this case. They're important in every case in the city. The variance power is the power to affirm the zoning or to break the zoning. And, there have been times in the past when there was concern that this Board might actually be taking unto itself powers to rezone when, in fact, the rezoning agencies were not exercising them. This application for a variance, in a sense, seeks to reverse the zoning determinations in 1984 and to the extent that the reasoning here is applicable elsewhere, particularly the vertical slice reasoning, represents a danger. Anyway, I don't want to go on about that but those are my thoughts. I did want to bring up one other thing. A lot has been said about the lot line windows in eighteen in relation to the third finding, which is the impairment of substantial value. Whatever the legal duties of the owners of those apartments, those apartments gained value from those windows. There are also court windows in that building which, I believe, would be blocked by the variance requested.

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| 001 | And nothing has been not into the record however with request to the 'war-et of |
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| 901 | And, nothing has been put into the record, however, with respect to the impact of |
| 902 | the rear yard variances and setback variances on number ninety-one. |
| 903 | I am advised and we'll submit a letter on this effect, that fourteen units in ninety- |
| 904 | one will have their light and air diminished by a third by those variances. |
| 905 | So, those units, essentially, are going to become darker as a result of the requested |
| 906 | variances. I'm talking about the rear yard. |
| 907 | I think the issue, someone said here, was basically the variance, this variance is an |
| 908 | application to transfer value from existing buildings to the proposed building. That |
| 909 | would represent the diminished value in the fourteen units in ninety-one and the |
| 910 | diminished value in the units blocked in number eighteen. That's my testimony. |
| 911 | CHAIR SRINIVASAN: Thank you, Mr. Marcus. Any |
| 912 | questions? |
| 913 | I just have a question for ninety-one. You said about the fourteen units? |
| 914 | MR. MARCUS: Yes. |
| 915 | CHAIR SRINIVASAN: So, they're on the lower floors? |
| 916 | MR. MARCUS: Yes. |
| 917 | CHAIR SRINIVASAN: All right. |
| 918 | MR. MARCUS: Well, some are and then there are those |
| 919 | that are affected by the setback at the upper floors of the proposed building. |
| 920 | CHAIR SRINIVASAN: All right. So, there's some that |
| 921 | are affected by the setback but just going back to the rear yard and lot coverage that is |
| 922 | related to the foregoing space |
| 923 | MR. MARCUS: Yes. |

| 924 | (| CHAIR SRINIVASAN: I just want to clarify. So, |
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| 925 | there's some units that get dire | ectly affected by those waivers, is that correct? |
| 926 | I. | MR. MARCUS: That's correct. |
| 927 | (| CHAIR SRINIVASAN: And, I think it would be helpful, |
| 928 | because you said you're going | submit something into the record? |
| 929 | Ν | MR. MARCUS: Yes, yes. |
| 930 | (| CHAIR SRINIVASAN: Can you just also let us know |
| 931 | whether these units do these | e buildings have a rear yard? Do they have non-complying |
| 932 | rear yards? | |
| 933 | Ν | MR. MARCUS: These buildings have a rear yard. |
| 934 | | CHAIR SRINIVASAN: All right. And, they have the full |
| 935 | thirty feet? | |
| 936 | Ν | MR. MARCUS: No, and I really can't answer that. |
| 937 | (| CHAIR SRINIVASAN: All right, it's just a question. |
| 938 | Ν | MR. MARCUS: But, we have had an architect look at it |
| 939 | and we have a letter which we' | ll submit. Okay. We'll give you that. |
| 940 | (| CHAIR SRINIVASAN: Okay. |
| 941 | N | MR. MARCUS: We will want to give you that |
| 942 | information. | |
| 943 | C | CHAIR SRINIVASAN: All right. Thank you, Mr. |
| 944 | Marcus. | |
| 945 | Mr. Sugerman. | |
| 946 | Ν | MR. SUGERMAN: Thank you, Norman. I have a letter. |

947 MR. COSTANZA: I'm sorry. Please state your name. 948 MR. SUGERMAN: My name is Alan Sugerman. I'm an attorney representing myself and a neighbor who owns a brownstone directly across the 949 950 street. 951 I have a written statement that I submitted but, just to be sure - -952 CHAIR SRINIVASAN: Is this the one that came recently? 953 MR. SUGERMAN: Yes, yes. I wasn't sure I would get 954 back from my trip to Seattle. And, in that regard, I was in Seattle for a family event presided over by a 955 956 Sephardic rabbi. 957 I am Jewish. I am troubled by the statement about virulence. 958 I just want to assure the Board that many, many of the opponents are Jewish, like 959 myself, and the rabbi in Seattle that happened to have married me and will be in New 960 York in a few weeks to show his tenth grade students from Seattle the beautiful landmark 961 building across the street, and I'm really delighted and honored to live close to this institution. 962 963 Of course, the congregation, the applicant, here, is implying that it has some 964 financial need. 965 Why else would so much attention be given and contortions being made to 966 provide some economic benefit through the contortions that Mr. Marcus just described? Let's really be clear. There's nothing in this record at all, no evidence 967 968 whatsoever, of any need, financial need that's been presented by this applicant.

To the contrary, we have presented some indication that there is no financial need and this congregation should move forward in the same way that other institutions have moved forward such as the 76 and Amsterdam "Y", which is over an \$80 million project funded privately; the Eldridge Street Synagogue, which is a \$20 million project funded privately. And, I just want to make clear that when the Board gets to the finding part of this, it must assume - - it has to be neutral on the financial issue or must assume, we believe assume, they do have the financial resources to meet their programmatic needs without any income whatsoever from these condominiums floors. And, there's a concern, as Norman Marcus brought out, as to the relationship of the (b) finding in this hybrid building. I know that the Chair, here, asked for case law to justify what the congregation wants to do here and the same request was made by the Chair of the Community Board #7 land use committee who's also a lawyer for the case law. I haven't seen it. I don't think you've seen it. I don't think it exists. I don't think there's any basis to devise a non-economic slice and then kind of need for relief. And, the (b) finding, if you are going to have a (b) finding for a non-profit, would be of significance only if an economically feasible building cannot constructed on the site. But, this site is entirely economically feasible, as will be shown later. I want to get to the other point on what can be accommodated in the as-of-right

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building.

| I just do not understand how anyone could accept an argument that the caretaker's |
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| apartment on the fourth floor of this building cannot be moved to the fifth or sixth floor, |
| right upstairs, in an as-of-right building which would open up an enormous amount of |
| space. There's just no way. I would like to know what kind of finding or factual basis |
| the Board can find in this record to justify this position and, as well, the position of the |
| caretaker's apartment cannot be met in the ample space provided in the other living |
| quarters on this integrated zoning site, the parsonage? |
| And, the last point I'd like to make and which, again, I do not think the applicant |
| was responsive to your request as to shadow studies. |
| The significant analysis is to compare an as-of-right building to the proposed |
| building, not the current building to the proposed building. This has not been done. |
| There's no analysis at street level. |
| Now, we understand that mid-block zoning was established, in part, to protect sun |
| and light on narrow streets. |
| But, the applicant, here, would have us believe that if they violate mid-block |
| zoning, then there is no impact. |
| And, I believe that in these mid-block zoning situations on these narrow streets, |
| that the Board cannot just totally ignore this impact and I would like to see the studies |
| from the applicant. Thank you. Are there any questions? |
| CHAIR SRINIVASAN: Any questions for Mr. Sugerman? |
| MR. SUGERMAN: Thank you. |
| CHAIR SRINIVASAN: Thank you. |

| 1013 | MR. LEVINE: My name is Martin Levin. I'm a real |
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| 1014 | estate appraiser. I have been a commercial real estate appraiser in New York City for |
| 1015 | thirty-three years. |
| 1016 | I was asked by Landmark West to review the Freeman/Frazier report dated March |
| 1017 | 28 th , 2007 and December 21 st , 2007. |
| 1018 | I've reviewed that just from the economics of their findings and find that there are |
| 1019 | very serious flaws in the report that require revision. |
| 1020 | I have a report that I'll hand out, so I'm going to summarize my findings, |
| 1021 | basically, that there are several areas that require reasonable revision, the reasonable |
| 1022 | revision of which proves that these, accept for the tower scheme, all these developments, |
| 1023 | alternatives are feasible including the as-of-right are all residential, very quite feasible |
| 1024 | and the mixed use community facility and two floors of residential. I believe that's an as- |
| 1025 | of-right scenario is also economically feasible. |
| 1026 | The factors that determine economic feasibility are basically you sell something |
| 1027 | and whatever it costs to build, the difference between the cost to build and what's left |
| 1028 | over is profit. If there's adequate profit, it's economically feasible. |
| 1029 | Let's start off at the acquisition cost very briefly. |
| 1030 | There are five vacant land, quote un quote "comparables" presented. |
| 1031 | I've reviewed each one of those and there are serious flaws in the data. |
| 1032 | One of the sales is misrepresented. There are actually two parcels that were |
| 1033 | transferred that day. |
| 1034 | The effective price per square foot of buildable area is significantly less. |

1035 Another sale was part of an assemblage where a significant number of air rights 1036 were purchased along with the site a year earlier, which effectively reduces the purchase 1037 price of that site dramatically. 1038 Another site is an eight story parking garage under a long-term lease. It's part of 1039 a long-term assemblage play. It is not a vacant land sale. 1040 Another site sold earlier, a year earlier, for over \$150 per buildable square foot 1041 less. There's no explanation of what happened in one year that that price increased 1042 substantially. 1043 And, further, that a very similar site was purchased by Rockrose Development at 1044 a block-front immediately north at a much, much lower price. It seems that these sales in Chelsea, 34th Street, 1st Avenue, West 57th Street, were 1045 1046 cherry-picked to arrive at a desired result. 1047 I have that conclusion based on the adjustments. 1048 Sales that took place last summer were adjusted by ten percent, as if the market, 1049 in a few months, increased ten percent. Anybody reading the newspapers sees that the 1050 condominium market in New York is not moving in that direction. 1051 Further, they make a twenty percent upward adjustment for Central Park views. 1052 I heard the testimony today and this is described as a Central Park view 1053 development. 1054 The only development alternative that will yield any Central Park views is this tower development with the hotel size rooms, these 350 square foot rooms that are not 1055 1056 saleable, not economically feasible even according to the Freeman/Frasier report, and not

1057 developable because they're not going to get past the zoning variances required and that's 1058 the only plan that provides Central Park views. 1059 Mr. - - the appraised value relies on making very substantial upward adjustments 1060 as if this site has Central Park views, yet, the only alternative that does have Central Park 1061 views is disqualified. 1062 In the acquisition costs, then, at \$750 a square foot, I believe, is very overstated. 1063 The report states that. My report states that. And, I believe, that it should be more 1064 reasonably about \$500 a square foot for every developable square foot that is actually 1065 delivered. 1066 Now, the feasibility study charges every development alternative, whether they're 1067 developing six thousand square feet or sixteen thousand square feet, fourteen million 1068 eight hundred and sixteen thousand dollars. In the revised as-of-right community facility residential facility, that mixed use 1069 development, they envision a developer actually paying \$2 million more to buy the site to 1070 1071 build a residential product then will be the total sales revenues from the project that's to 1072 be built. This defies economic logic; that somebody would pay more for the land than 1073 the product they could even build on it and, yet, there is a cost to build. 1074 The next moving piece is the sale price of the units. The sale price of the units, I 1075 don't disagree with the pricing. That's an appropriate per unit price. 1076 The pricing of the tower facility is a folly. That doesn't merit a response. However, the outdoor space, the floor plan shows sweeping terraces. They were 1077 1078 seriously underpriced. I believe a revision to the pricing of the terraces is appropriate at

\$1,000 a square foot. My report explains why.

1080 Finally, is what is the saleable area? I cannot find where they got fifty, sixty 1081 percent loss factors on the residential area. 1082 Most condominiums in New York have efficiency of an above-grade residential 1083 area, the gross building area, to the saleable area in the mid 80's, 85, 86 percent. I've 1084 documented that in my report. 1085 I've recalculated the above-grade saleable area based on the architect's 1086 measurements and see about 86 percent, 87 percent. 1087 CHAIR SRINIVASAN: And, you've taken out the core 1088 and the second means of egress and - -1089 MR. LEVINE: That's correct. 1090 CHAIR SRINIVASAN: Okay. 1091 MR. LEVINE: I mean, the plans are problematic. On the 1092 lower as-of-right and with the lesser variance, there's two floors of residential and three 1093 floors of residential, yet, those are either one, two or three apartments. Yet, there's a full residential lobby provided with a freight elevator, a service elevator, a large reception 1094 1095 closet, a place for a concierge and or doorman. 1096 I wonder what they were thinking of in setting up these plans. 1097 Basically, what you have as-of-right is a building lot that begins either on the fourth or fifth floor and someone, if they've chose to go that route, would probably build 1098 1099 a very grand single-family home that has oblique views of Central Park with large 1100 terraces resulting from the setbacks. 1101 Finally, there's the soft construction costs. The costs charge the developer for \$14 to buy the land, revising that proportionately to the amount of land that's actually 1102

| 1103 | developable area that's being delivered, reduces the financing costs costs, |
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| 1104 | dramatically, because the largest single element in the feasibility study in terms of cost is |
| 1105 | financing the land. |
| 1106 | So, when we take that out and adjust it, which I have, the construction costs drop |
| 1107 | dramatically. |
| 1108 | Further, there's an assumption that the interest rate on the construction loan is, I |
| 1109 | believe, 9.25 percent which assumes that 9.5 percent which assumes an 8.25 percent |
| 1110 | prime rate. Prime rate is not eight and a quarter. It's currently 6. I think a couple of |
| 1111 | months ago, it was 7. I've recalculated the Freeman/Frazier report using a 7 six and a |
| 1112 | half percent prime rate and 7.75 percent revised interest rate and the numbers come out |
| 1113 | dramatically different. |
| 1114 | The issues are that there are all the development, except for the tower, prove |
| 1115 | economically feasible. |
| 1116 | The as-of-right facility, all residential, is quite feasible and based on the numbers, |
| 1117 | I'm coming up with, they should consider a joint venture a private developer and kick in |
| 1118 | the land part. There's a lot of money to be made on this site. |
| 1119 | The as-of-right with the two floors of residential is also extremely profitable, both |
| 1120 | to a developer and or to sell the development rights above their facility. They could |
| 1121 | offset a portion of their costs by such a sale. |
| 1122 | And, I'll hand out these reports. Any questions? |
| 1123 | CHAIR SRINIVASAN: Yes. |

| 1124 | VICE-CHAIR COLLINS: You said that, generally, the |
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| 1125 | sales price assumptions for the residential units were generally correct but I'm not sure I |
| 1126 | understood what you said about terraces after that. |
| 1127 | MR. LEVINE: Okay. The terraces were valued between |
| 1128 | \$250 a square foot and \$750 a square foot. |
| 1129 | Typically, outdoor space in Manhattan sells for about forty percent of the indoor |
| 1130 | space, meaning if the space indoors was \$1,000 a square foot, you'd expect to pay about |
| 1131 | four hundred for a terrace. |
| 1132 | I've modified the projections to reflect a \$1,000 square foot price for the terrace |
| 1133 | space. |
| 1134 | VICE-CHAIR COLLINS: Okay. And then your last |
| 1135 | comment about the if you could just flesh out a little bit about the sale, potential sale |
| 1136 | of development rights from the site? |
| 1137 | MR. LEVINE: Well, the |
| 1138 | VICE-CHAIR COLLINS: First of all, where would they |
| 1139 | go? |
| 1140 | MR. LEVINE: Okay. They could go if there was |
| 1141 | the that's their scenario, the revised as-of-right community facility residential |
| 1142 | development. I'm working from the architect's plans. |
| 1143 | If that plan, in fact, does accommodate their community use facility space, they |
| 1144 | would have approximately that's Table 1 in my report. It's clearer when you have the |
| 1145 | report in front of you but there are variously, depending on how you measure it, 5,316 |

| 1146 | square feet saleable or 6,494 square feet saleable above the I believe it's a four-story |
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| 1147 | or five-story community facility. That could accommodate their needs, so I'm told. |
| 1148 | And, so, the architect's plans appear to present and they could I believe they |
| 1149 | could sell those air rights for at \$500 a square foot. There's proceeds of seven million |
| 1150 | twenty-eight. |
| 1151 | VICE-CHAIR COLLINS: All right. I'll look at your |
| 1152 | report. |
| 1153 | CHAIR SRINIVASAN: All right. I just have one question |
| 1154 | because you talked about the acquisition price, and you talked about the fact that you |
| 1155 | think it's more in the range of \$500 per square foot versus, I believe, \$750. |
| 1156 | In your analysis, did you find any comparable land sales that reinforce that |
| 1157 | number or is it based on the fact that I understand you've rejected the comparables |
| 1158 | they've given us but I'm just curious to know whether you have identified some |
| 1159 | comparables that reinforce the \$500 per square foot? |
| 1160 | MR. LEVIN: Yes, I did, short of appraising the property, |
| 1161 | the site on West 86 th Street sold for \$396 an FAR. 200 West End Avenue it's in the |
| 1162 | report sold for \$373. In another site on West 22 nd at \$422 per FAR. There are sales in |
| 1163 | the upper West Side. |
| 1164 | CHAIR SRINIVASAN: All right. We'll definitely take a |
| 1165 | look at that. Thank you. Who's your next speaker, Mr. Lebow? |
| 1166 | MR. LEBOW: Our next is the architect, Craig Morrison. |
| 1167 | (Inaudible) |

| 1168 | CHAIR SRINIVASAN: You'll have to speak into the |
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| 1169 | microphone, Mr. Lebow. I'm sorry. |
| 1170 | MR. LEBOW: Our next speaker is Craig Morrison, who is |
| 1171 | the architect who I said really does have experience in this area. |
| 1172 | CHAIR SRINIVASAN: All right. |
| 1173 | MR. MORRISON: Thank you. My name is Craig |
| 1174 | Morrison. I'm a registered architect in the State of New York and several other states. |
| 1175 | And, I've been accused of modesty. Actually, that's very untrue. I love to brag. |
| 1176 | I won't. |
| 1177 | In the 24 years of my independent practice, I would say virtually all of my clients |
| 1178 | have been not-for-profit. They haven't all been religious, but they've been not-for-profit. |
| 1179 | I had to say I feel like I'm in a surrealistic landscape of limp watches. None of |
| 1180 | my clients ever have complained about economic return. The spiritual return has been |
| 1181 | what they have been looking for. Anyway, enough of that. |
| 1182 | I was asked to review the architect's plans with views of answering the question |
| 1183 | of can the congregation's mission be accomplished within an as-of-right package. |
| 1184 | I was given a whole series of plans which says to me that this is a design that's |
| 1185 | very much in the process of evolution. I feel like there's a little (Unintelligible) climbing |
| 1186 | up onto the land. He hasn't quite learned the but he's working on it. He's going to get |
| 1187 | there. It will take a while. |
| 1188 | The plans seem to be in flux. Some things, even in terms of mission, seemed to |
| 1189 | be in flux. |
| 1190 | The caretaker's apartment appears in some places and it doesn't appear in others. |

1191 There's a facility in the building called the small synagogue. This, apparently, is 1192 a recreation or a transplantation of something. I haven't really had a chance to visit the 1193 building, actually, of a historic synagogue that belonged to this congregation. It was 1194 implanted in the landmark synagogue when it was built. 1195 One plan shows they've moved it a different location. One leaves it where it is; 1196 probably where it should be. Enough of that. It's an evolution. 1197 One of the things that I was asked to look at was the question of accessibility to 1198 the landmarked synagogue which, as you are probably are familiar with, exists about a 1199 half story above the grade level. There's an elevator in the - - I'm Christian. I call it a parish house. It's a 1200 community facility, the name of this new building, that was put in. Actually, this 1201 1202 building, so I understand, originally, was composed of two brownstones that have had a new façade on them and the elevator was inserted. It isn't quite big enough to deal with 1203 1204 ADA considerations but if one hasn't been inserted, a larger one could be inserted. 1205 It would need to have a front door and a back door or side door to make that 1206 (Unintelligible) level. Presuming that there's going to be a new building, that will be solved. It's solved 1207 1208 very close to the existing building within fifteen feet or so of the edge of the landmark 1209 synagogue, and it seems to be something that's taken care of. 1210 I was asked to look at space needs. 1211 There seemed to be three mission components, as I understand them. One is adult education that seems to surround the times of services in the synagogue. 1212 One is Hebrew School that has a student body of said to be 35 to 50 students. 1213

| 1214 | And, one is a toddler program which has a comparable numbers of students, a few |
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| 1215 | more. |
| 1216 | Now, it was also called to my attention that the toddler program the toddler |
| 1217 | program is proposed for the second floor. It has been called to my attention that the New |
| 1218 | York City Department of Health has a regulation that toddler programs have to be on the |
| 1219 | first floor or the basement. I assume I didn't even go there. I assume that's being |
| 1220 | resolved between the City and the architects and the congregation. |
| 1221 | These programs tend not to be simultaneous occupancies. The Hebrew School |
| 1222 | and the adult education programs don't overlap. |
| 1223 | The toddler program, that overlaps the Hebrew School by an hour and a half a |
| 1224 | week, according to the analysis that was done on this and it would seem to lend itself to |
| 1225 | some creative programming and have the kids do their recreation in the community hall |
| 1226 | while the other groups shares their rooms. |
| 1227 | The question is is there enough room in the as-of-right? For all the study, the |
| 1228 | answer was yes. |
| 1229 | I did a kind of a space needs analysis based on the minimum requirements of the |
| 1230 | City Building Code. |
| 1231 | Now, nobody wants to design to minimum requirements. Thank you. |
| 1232 | Nobody wants to design to minimum requirements. That's not enough. We want |
| 1233 | a really nice place for these students. This is the house of God, and it deserves to be |
| 1234 | wonderful. However, that's a starting point. |
| 1235 | I looked at it also in terms of the actual facilities being provided. |

1236 On two and a half floors, the proposal is to provide fifteen classrooms. Fifteen 1237 classrooms for a student body of 35 to 50 is sort of a classroom for every three and a half 1238 students, enough said. 1239 Each floor, as it should had, has toilet facilities to accommodate boys and girls 1240 and a separate one for either handicap use or the teachers. The total number of these, as I analyzed them, again by the Code, and we want to 1241 1242 do better than the Code, provides sufficient toilet facilities for 840 people, a student body 1243 of 35 to 50 or maybe 60 with the toddler program. The reason I perseverated about this 1244 was these are ranges - - you know from the plans in two ranks back-to-back. Each one is 1245 about ten feet wide. 1246 Now, if you eliminate one of those, squeeze the whole thing together, that takes care of your side yard or your rear yard encroachment. 1247 1248 The last item was the caretaker's apartment. It exists in some proposals and not in 1249 others and there is a caretaker's apartment in the building now; two bedroom apartment. 1250 I looked at it, man, this is a nice pad. This overlooks a very pleasant street on the 1251 Upper West Side. 1252 If you look sideways, you have a Central Park view. This is a nice apartment for 1253 a caretaker, not that he doesn't deserve it. 1254 If I were the caretaker, I don't know if I would want to live in the middle of a 1255 school facility like this. 1256 But, be that as it may, the caretaker's apartment, as proposed, is located on the second - - fourth floor. It takes up half of the floor. There are three classrooms in the 1257 1258 rear, the caretaker's apartment in the front.

| And, the question was if you really need more room for students, if I'm totally | |
|---|--|
| wrong in my analysis and need more room for students, more the caretaker up into one of | |
| the additional as-of-right floors that already is designated for residential use. It wouldn't | |
| be income producing but it would designate all right for residential use or the synagogue | |
| has appended to it since the day it was built a former parsonage that now has an income | |
| producing tenant in it. We probably don't know who it is. | |
| We have a feeling he may be leaving the City of New York for professional | |
| reasons. | |
| Again, be that as it may, it's hearsay but this is household (Unintelligible). The | |
| caretaker could be moved there or he could be given a housing allowance. | |
| You know, if it's felt that there needs to be 24 hour presence in the building, hire | |
| a security guard who will man it at night. | |
| Unless there are questions, I think this covers the areas of certainly others have | |
| presented it with much more eloquence than I have and I have to end with an apology. | |
| I had actually written this all up and I assumed you'd have it by now and | |
| somehow I sent it into cyber space but it's still circulating around with sputnik. It hasn't | |
| come to light. It will very soon and we'll be submitting it. | |
| CHAIR SRINIVASAN: All right. Any questions? Any | |
| questions for the architect? All right. Thank you. | |
| MR. MORRISON: Thank you very much. | |
| CHAIR SRINIVASAN: Mr. Lebow, who is your next | |
| speaker? I know there are some representatives of elected officials as well so I'm just | |
| trying to get | |

| 1282 | MR. LEBOW: Certainly, if you want to go out-of-turn and |
|------|--|
| 1283 | take them, we would have no objection. |
| 1284 | CHAIR SRINIVASAN: All right. Are there speakers, |
| 1285 | elected officials here. Yes. Please come forward. |
| 1286 | I just want to make sure this is just for representatives of elected officials. Are |
| 1287 | you representing an elected official? |
| 1288 | SPEAKER: No. |
| 1289 | CHAIR SRINIVASAN: All right. We're not taking public |
| 1290 | testimony right now. |
| 1291 | I know it's a long hearing, but everybody is waiting and if you feel that you |
| 1292 | cannot wait, you can submit to us in writing as well. |
| 1293 | SPEAKER: I would rather wait till the public speaker |
| 1294 | CHAIR SRINIVASAN: All right. It will be happening |
| 1295 | soon. All right. Yes. |
| 1296 | MR. CHAUSOW: My name is Jared Chausow. I'm a |
| 1297 | legislator aid to State Senator Tom Duane, and I'm testifying on his behalf. I do have |
| 1298 | copies I will be passing out. |
| 1299 | "My name is Thomas K. Duane, and I represent the New York State 29 th |
| 1300 | Senatorial District, which includes the Upper West Side, where Congregation Shearith |
| 1301 | Israel's site for its proposed building at 6 through 10 West 70 th Street is located. |
| 1302 | Thank you for the opportunity to present testimony before the New York City |
| 1303 | Board of Standards and Appeals today. |

1304 As you know, I spoke against CSI's original application for variances at the BSA's November 27th, 2007 hearing. 1305 1306 I do not find CSI's new application to be substantively different and the same 1307 objections I had to that original application still stand. 1308 As you know, CSI, a religious not-for-profit institution, plans to construct a new community house at 6 through 10 West 70th Street for its programmatic needs. However, 1309 1310 while CSI could construct as-of-right an appropriately sized building for these purposes 1311 under the (a) as a mid-block R-8 (b) contextual zoning and as a part of the Upper West 1312 Side Central Park West Historic District it is, instead, seeking seven variances from the 1313 BSA. 1314 Most of these variances will be used to construct five new floors of market rate 1315 residential units for revenue generating purposes. 1316 Sections 72-21 of the Zoning Resolution states that a variance must not alter the 1317 essential character of the neighborhood or district in which the zoning lot is located, 1318 substantially impair appropriate use or development of adjacent property or be 1319 detrimental to the public welfare. 1320 Unfortunately CSI's proposed plans will be harmful to the quality of life for its 1321 neighbors and the character of its neighborhood. 1322 To construct the additional five floors of private residential units, CSI is seeking a height variance that would allow it to build 30 feet taller than what is currently allowed 1323 under R-8 (b) mid block contextual zoning within which it is located. 1324 1325 This additional height will block the air, light and view for at least seven east 1326 facing windows and dozens more courtyard windows for its adjacent building at 18 West

West 70th Street. 1328 1329 Current residents of these buildings will not only suffer the loss of open views and 1330 sunlight but also diminish property values as a result. 1331 Originally, CSI gave two reasons for the construction of these residential units; 1332 that it is necessary either to finance the construction of the building, itself, or to finance 1333 the programs that will operate within it. 1334 I and others argued persuasively that regardless of the reason, a religious nonprofit institution should not be using zoning waivers in variances as a method of 1335 1336 generating funding. So, CSI has now come back with a new rationale. 1337 1338 The new application draws attention to its plans for programmatic use of four of 1339 the nine newly constructed above-grade floors and cites practical difficulties this zoning 1340 lot presents in producing a building that addresses CSI's current programmatic hardships. 1341 A closer look, however, shows many of these alleged hardships with the sole 1342 exception of a need for an ADA compliant elevator are self-created and there is no 1343 justification for the proposed variances. 1344 Indeed, the installation of an ADA compliant elevator would not require a variance at all. 1345 1346 As a State Senator representing much of Manhattan, I continuously work with 1347 community activists and other elected officials to fight many inappropriate developments that would encroach on a neighborhood's character, quality of life and sustainability. 1348

70th Street and cast luminous shadows on neighboring low-rise historic buildings along

| 1349 | The negative effects of this application, if approved by BSA, will not only |
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| 1350 | directly harm the neighborhood of the Upper West Side but also the precedent created by |
| 1351 | such a decision would seriously set back preservation efforts across the City as |
| 1352 | developers and property owners become empowered to seek inappropriate variances to |
| 1353 | develop their real estate holdings. |
| 1354 | Our city's zoning and historic preservation laws specifically designed to protect |
| 1355 | the character and sustainability of our neighborhoods would be rendered ineffective if |
| 1356 | special exemption are granted excuse me are readily given to developers including |
| 1357 | non-profit organizations seeking to expand their coffers at the expense of the community |
| 1358 | We cannot let that happen. |
| 1359 | In light of these matters, I strongly urge the BSA to deny CSI these variances." |
| 1360 | Thank you. |
| 1361 | CHAIR SRINIVASAN: Thank you. Are there anymore |
| 1362 | speakers who are representing elected officials? All right. Your next speaker, Mr. |
| 1363 | Lebow. |
| 1364 | MR. LEBOW: All the rest of our speakers are respectfully |
| 1365 | requested by me to try and complete their remarks in three minutes, if you can, but five |
| 1366 | minutes at the outset. That's my request to you. |
| 1367 | CHAIR SRINIVASAN: Excuse me, Mr. Lebow. We I |
| 1368 | know that you've had a discussion with our staff regarding the few speakers that you |
| 1369 | were going to have speaking and we said we would allow you five minutes. |
| 1370 | The members of the public are all required to for three minutes at the most. |
| 1371 | All right. So, I just want to make sure that you |

| 1372 | MR. LEBOW: I accept that amendment. |
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| 1373 | CHAIR SRINIVASAN: All right. We're determining the |
| 1374 | amount of time. |
| 1375 | MR. LEBOW: Yes. Sorry. |
| 1376 | CHAIR SRINIVASAN: And, just to be clear, Mr. Lebow, |
| 1377 | you have how many more speakers? |
| 1378 | MR. LEBOW: On my list are one, two, three, four, five. |
| 1379 | CHAIR SRINIVASAN: Five speakers? But, I believe |
| 1380 | before it was |
| 1381 | SPEAKER: I will be brief. |
| 1382 | MR. COSTANZA: Just please state your name for the |
| 1383 | record. |
| 1384 | CHAIR SRINIVASAN: Please be brief and we have a |
| 1385 | long hearing. |
| 1386 | MR. DISANTO: My name is Charles Disanto. |
| 1387 | I'm an architect and a principal at Walter B. Melvin, architects, in New York. |
| 1388 | I mostly deal with restoration of existing buildings and preservation and have |
| 1389 | been working in Manhattan for twenty years. |
| 1390 | I was asked by Landmark West to specifically look at particular issues with the |
| 1391 | proposal with regard to impact on adjacent properties and I wanted to clarify one question |
| 1392 | or at least that came up in earlier discussions with Mr. Marcus regarding 91 Central Park |
| 1393 | West. |
| 1394 | I inspected that building in connection with this analysis. |

| 1395 | The drawings that I based that review on are apparently outdated but they're the |
|------|--|
| 1396 | October 22 nd drawings that were prepared by Platt's office. |
| 1397 | The apartments that are affected at 91 Central Park West in the rear of the |
| 1398 | building are the I'm sorry, I've lost my spot. |
| 1399 | I also, as it happens, am consulting architect for 18 West 70 th Street doing exterior |
| 1400 | work and the impact on that building has been discussed in terms of the lot line windows |
| 1401 | at the 7 th , 8 th and 9 th floor A and C apartments as well as the court windows and that east |
| 1402 | facing court. |
| 1403 | But, in terms of the first setback above the 23 foot base in the back of the lot, the |
| 1404 | non-compliant scheme which would reduce to twenty feet the setback would impact |
| 1405 | apartments at the third, fourth and fifth floor F and E lines of 91, in particular, in the F |
| 1406 | line, the living room and master bedroom windows which are situated approximately ten |
| 1407 | feet from the lot line between the properties. |
| 1408 | The E line is the adjacent apartment to the east and is on the property line. The |
| 1409 | primary impact there would be in the living room window which faces to the west at that |
| 1410 | apartment. |
| 1411 | A similar reduction in view depth and light would occur at the setback above the |
| 1412 | base; a variance request at the 7 th , 8 th and 9 th floors of 91, in those same apartment lines. |
| 1413 | There is also an impact on the smaller residence at 9 West 69th Street, which is the |
| 1414 | building adjacent to 91 to the west. |
| 1415 | This review is prepared in a report that I'm sure you'll be able to receive a copy |
| 1416 | of. Thank you. |
| 1417 | CHAIR SRINIVASAN: Thank you. The next speaker. |

| 1418 | Are you speaking as a member of the public or are you speaking |
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| 1419 | SPEAKER: No. |
| 1420 | MR. LEBOW: I moved him up a little bit because he was |
| 1421 | lower on the list because he has to go |
| 1422 | CHAIR SRINIVASAN: What are you speaking on? What |
| 1423 | topic are you speaking on? |
| 1424 | MR. LITTON: I'm speaking as president of 91 Central |
| 1425 | Park West Corporation and as an individual. |
| 1426 | MR. COSTANZA: Please state your name for the record. |
| 1427 | You will have three minutes. |
| 1428 | MR. LITTON: My name is George Litton. |
| 1429 | I have been a resident at 91 Central Park West for over forty years and a life-long |
| 1430 | Westsider with a knowledge and love of my neighborhood. |
| 1431 | I appear personally and as president of 91 Central Park West Corp. It's a |
| 1432 | cooperative apartment house building immediately adjacent to the south of the |
| 1433 | synagogue. |
| 1434 | I represent some 92 families, only a small minority of which are directly affected |
| 1435 | by the synagogue's development plans. |
| 1436 | All of my tenant shareholders, however, care deeply about our neighborhood and |
| 1437 | are united in an opposition to the application before you. |
| 1438 | A few words of personal background. |
| 1439 | I'm proud of my Jewish heritage but have never felt the need to belong to a |
| 1440 | synagogue. |
| | |

| 1441 | My moral bearings were set early in life by having had the good fortune to attend |
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| 1442 | the ethical culture schools a few blocks to the south of Congregation Shearith Israel. |
| 1443 | Ethical values matter to me. |
| 1444 | Although not a member of Congregation Shearith Israel, I am enrolled as a friend |
| 1445 | of Shearith Israel. |
| 1446 | Indeed, I count Alan Singer, Executive Director of the congregation, as a personal |
| 1447 | friend. |
| 1448 | We enjoy cordial neighborly relations. We have extended the hand of |
| 1449 | cooperation to the synagogue offering participation in our anti-terrorism training, |
| 1450 | granting the congregants the right of sanctuary in our building in the event of their forced |
| 1451 | evacuation. |
| 1452 | The synagogue has granted us access to its property for the conduct of our |
| 1453 | (Unintelligible) registration projects. |
| 1454 | That does not mean, however, that friends may not have honest differences of |
| 1455 | views on key issues. This is one of them. |
| 1456 | Others far more knowledgeable than I have dealt with the technical issues before |
| 1457 | you. |
| 1458 | In dealing with the technical issues before you, however, I respectfully ask you, |
| 1459 | also, to consider another criteria, perhaps not explicitly in your mandate but one that |
| 1460 | pertains to all matters, ethics. |
| 1461 | Is it ethical for religious institution purportedly unable to fulfill its mandate |
| 1462 | through the financial support of its congregants to seek a subsidy from its neighbors by |

1463 forced contribution of light and air to which it is not entitled so that it may continue to 1464 serve its congregants? I think not. 1465 There are thriving synagogues throughout the City that neither seek nor need such 1466 subsidy. 1467 Congregation Shearith Israel should seek light and truth within itself, not at the 1468 expense of its community. Thank you. 1469 CHAIR SRINIVASAN: Thank you. The next speaker. 1470 MR. COSTANZA: Please state your name in the record. 1471 You'll have three minutes. 1472 MR. PRINCE: Hello. My name is Ron Prince and I represent the Board of Trustees at 18 West 70th Street and we'd like to put some new 1473 1474 information on the record. Obviously, there's a lot of discussion of the lot line windows at 18 West 70th 1475 1476 Street and from the beginning, BSA has sought this information; has sought more 1477 information on this topic from the applicant and the applicant has really made no effort to 1478 obtain it. 1479 What we've done is we've basically bought the floors and did a catalog of the 1480 units behind the affected windows to help document the significant loss of value that 1481 would take place if this proposal is allowed to go forward. 1482 In addition, we have shared this document with real estate brokers in the area 1483 familiar with the block and all agree that the loss of value to the owners would be 1484 absolutely enormous.

I'm not going to detail this. We urge you to spend time with this. We know time doesn't permit it.

The document shows for each unit who lives there; basic apartment layouts; location of each unit within the building and description and photos of impacted rooms.

What I would like to do, if I could, is just take you two pages in where there is as summary sheet and you see that of the seven lot line windows that would be fully bricked over, they belong to a total of six different units.

We've actually thrown in another additional apartment on the 9th floor that is just so significantly impacted by this, even though it doesn't have classic lot line windows. Its window is actually around fifteen feet from the lot line.

The room breakdown here is that the windows that would be fully bricked over, of those seven, four are in master bedrooms; two are in children's bedrooms and one is in a bathroom.

Three are what we're classifying as combo windows and is a particularly upsetting combo on the value front, because the combo means that there is a lot line window in the room that would be bricked over and then there are other windows in the room that face the eastern courtyard which, as you know, is effectively rendered into an air shaft.

So, a window that is currently filled with light and air is effectively plunged into darkness.

And, then that - - I won't go into detail on it, here, but apartment 9E, which is documented on the 9th floor, is one that we feel is rendered virtually unlivable given that its one main window in the studio apartment is merely fifteen feet from the brick wall and

1508 then there's a small side window in that room as well that's facing the darkened 1509 courtvard. 1510 So, we hope you will spend time with this document; hopefully since there are 1511 people in lives behind these windows and a very, very real sense of a loss of value to 1512 people who are banking on this as their primary real estate investments. Thank you. 1513 CHAIR SRINIVASAN: I just have a question. 1514 Is there a way to supplement this by explaining or, at least, confirming to us that 1515 even though there's a loss of value that a window may be blocked but they are deriving 1516 light and air legally from other windows? 1517 MR. PRINCE: You'll see in each instance that - - if I could just take you to one of the apartments on the 9th floor so that you can make that 1518 1519 determination. Actually, if I could take you to apartment 9C, I think is a clear example. 1520 I'm sorry, I can't figure out the pages on these darn things. It's apartment 9C and you'll 1521 see that in the bedroom, one of three total windows would be bricked over. Both of their 1522 windows in that room would face the darkened courtyard. 1523 So, in each case where there's a bricked over window, we've indicated if there are 1524 other windows within that room. 1525 I don't know if that quite answers your question. 1526 CHAIR SRINIVASAN: It does to some degree. 1527 MR. PRINCE: Can I help you answer it more? CHAIR SRINIVASAN: We'll review this material. 1528 1529 MR. PRINCE: Okay. Because, we'd be happy to follow 1530 up if it would be of help to the Board.

| 1531 | CHAIR SRINIVASAN: All right. Thank you. |
|------|--|
| 1532 | MR. PRINCE: Thank you. |
| 1533 | CHAIR SRINIVASAN: The next speaker. |
| 1534 | MR. COSTANZA: Please state your name. You will have |
| 1535 | three minutes. |
| 1536 | MR. ROSENBERG: Good afternoon. My name is David |
| 1537 | Rosenberg. |
| 1538 | I'm a member of the firm of Marcus Rosenberg and Diamond. I'm a member of |
| 1539 | Landmark West and I represent some of the community groups involved. |
| 1540 | I've made submissions to BSA on January 28 th , October 30 th , May 25 th . I'm not |
| 1541 | going to go through all of those in the interest of time. |
| 1542 | I'm going to limit my remarks to one of the issues that I raised which goes to the |
| 1543 | procedures and processes of BSA; goes to the jurisdiction of BSA and it goes to the |
| 1544 | fundamental due right excuse me fundamental due process rights of the objectants. |
| 1545 | As this Board well knows, the original application was based upon an objection |
| 1546 | sheet which was issued by the Department of Buildings, stamped on March 27 th , 2007. |
| 1547 | The Board's jurisdiction derives from its appeal, the applicant's appeal of that |
| 1548 | determination. |
| 1549 | That determination was submitted with an application to this Board. This Board |
| 1550 | than raised eight objections to the application. |
| 1551 | The eighth objection was that the proposed separation between buildings in R-10 |
| 1552 | (a) does not comply with the requirements that is contrary to the Sections 24-67 and 23- |
| 1553 | 711. |

And, in three different questions, the Board asked the applicant to respond and to 1554 1555 explain this and how, in fact, their plans complied with the minimum distance required between residential buildings and other buildings. 1556 1557 The applicant never did respond to that. The applicant came forward, thereafter, 1558 and produced another set of plans which the applicant said had been filed with the Department of Buildings on August 28th and resulted in an objection sheet that now only 1559 1560 had seven objections, eliminating Objection 8 that I was just discussing. 1561 No explanation was provided as to how that objection disappeared. No 1562 explanation was provided as to what information was given to the DOB to change its 1563 determination. No explanation was provided as to what changes in the plans existed. In fact, the 1564 plans that were provided to this Board show no evidence that they were filed with the 1565 1566 Department of Buildings. 1567 In fact, the plans that have been submitted to this Board have various dates on 1568 them inconsistent with the dates that the applicant claims applications were made. This Board asked three questions of the applicant. The applicant didn't answer 1569 those questions. The applicant should answer those questions. 1570 In an attempt to find out the answer to those questions, we attempted to find 1572 information from the DOB. As the Board may know, the DOB now has a process called a Sensitive Building 1573 1574 List.

Since September 11th, certain buildings in this city, including religious institutions 1575 1576 and properties related to them are now on a list that is now deemed to be exempt from 1577 FOIL unless one obtains permission from the owner. 1578 I wrote a letter to the applicant's attorney and I asked him, could we have 1579 permission to see the filings at the DOB so that we could respond to this Board. 1580 That permission was necessary because the DOB had rejected our application to 1581 see the files. The applicant's attorney said, no, we will not grant that permission. 1582 1583 So, in effect, we were denied the fundamental right to see the underlying papers 1584 that were filed with the DOB. 1585 We were denied the right to see the papers upon which the DOB acted. We were denied the right to see the papers upon which this Board derived its 1586 1587 jurisdiction and I respectfully suggest that the application should be denied for that reason alone or least deferred until permission is granted to objectants and anyone else to 1588 see the plans which were actually filed at the DOB. 1589 CHAIR SRINIVASAN: Mr. Rosenberg, I'm just trying to 1590 1591 understand your concern. You have the entire Board's record which is what we will be reviewing to make 1592 any determination so I don't understand why - - you have access to everything this Board 1593 1594 has access to so what is your concern? MR. ROSENBERG: There is no evidence that the latest 1595 plans that were submitted and supposedly resulted in the seven objections from the DOB 1596

1597 actually were ever submitted to the DOB, were reviewed by the DOB and any other 1598 information was provided to the DOB. 1599 VICE-CHAIR COLLINS: We have an objection sheet 1600 from the Department of Buildings that's based on a review of the same drawings that are 1601 in our files. 1602 MR. ROSENBERG: We don't know that. We don't know 1603 that it's based on the same drawings. That's the point. They're not stamped by the DOB. 1604 We don't know what else was submitted. 1605 There was no application to DOB provided with the plans, so we don't know what 1606 was - -1607 CHAIR SRINIVASAN: All right. Just in terms of process 1608 over here and we've seen this many times, people will go to the Buildings Department 1609 with a set of plans. They may have an initial set of objections. They may come back and 1610 revise their proposal. They may get a different set of objections. 1611 I don't see what the issue is because even - - what's before us is a series of 1612 objections. That's where they're requesting a waiver. That's all - - if there's a positive 1613 vote here, that's all they're going to get. 1614 If there's another objection that they did not identify for the Board, there's no 1615 waiver to that so it just seems to me that we have - - this Board determines whether we 1616 have a proper record to make a determination. You have access to that record. 1617 So, at least - - our counsel will review this as well and I don't see there's any 1618 reason why we should either dismiss or defer.

| 1619 | MR. ROSENBERG: There's been no explanation required |
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| 1620 | as to the difference between the original plans which formed the basis for the application |
| 1621 | to this Board and the subsequent plans which they claim were provided to DOB. |
| 1622 | VICE-CHAIR COLLINS: I don't understand the relevance |
| 1623 | of that. |
| 1624 | The Buildings Department has given an objection sheet. They told us where these |
| 1625 | filed plans don't meet the zoning. That's what we're here to rule on. |
| 1626 | MR. ROSENBERG: They're not filed plans. |
| 1627 | VICE-CHAIR COLLINS: Now, do you think that there |
| 1628 | should be further objections based on the plans that you have access to? |
| 1629 | MR. ROSENBERG: As far this Board should ask for |
| 1630 | the answers to its 8 th objection that it raised. |
| 1631 | VICE-CHAIR COLLINS: But that objection is not before |
| 1632 | us anymore because revised plans were filed and a new objection sheet was filed. It's a |
| 1633 | common practice. We see it all the time. I think you're seeing demons where none exist. |
| 1634 | MR. ROSENBERG: No, we haven't been told what the |
| 1635 | difference is between the revised plans and the original plans, if there is any. |
| 1636 | VICE-CHAIR COLLINS: All of our files are completely |
| 1637 | open. You can make an appointment to come and see them. It's my understanding that |
| 1638 | they've been made available to you from the beginning. I think this is a bogus issue |
| 1639 | you're raising. |
| 1640 | I don't think there's any legal basis for it. |

| 1641 | MR. ROSENBERG: Well, with all due respect, what is |
|------|---|
| 1642 | the difference between the original plans and the revised plans? |
| 1643 | CHAIR SRINIVASAN: It doesn't matter. We have a set |
| 1644 | of objections which is what we're reviewing. |
| 1645 | MR. ROSENBERG: Well, then that's a separate |
| 1646 | application I would respectfully suggest because the original appeal was from the eight |
| 1647 | objections. |
| 1648 | VICE-CHAIR COLLINS: Right. So, if there's another |
| 1649 | objection, then they'll have to come and get another variance. I think that's what the |
| 1650 | Chair said. |
| 1651 | MR. ROSENBERG: No, what I'm saying is that the |
| 1652 | application was from the original objections. If they want to do another filing if they |
| 1653 | claim they have made another filing and they have changed their plans, then that's |
| 1654 | another objection and another application. |
| 1655 | VICE-CHAIR COLLINS: Well, look, the nature of the |
| 1656 | objections may change based on some of the discussion that we have had here today. |
| 1657 | We've talked about possibly doing a courtyard. That may raise another objection |
| 1658 | in which the plans will have to go back to Buildings and they may have to issue another |
| 1659 | objection. We will then have jurisdiction over that one. |
| 1660 | But, what we have right now are seven. Everybody else in the room seems to |
| 1661 | know what they are, Mr. Rosenberg. |
| 1662 | MR. ROSENBERG: So, the original plans, then, are |
| 1663 | meaningless in that they have |

| 1664 | VICE-CHAIR COLLINS: They have been substituted. |
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| 1665 | There's new current plans. |
| 1666 | MR. ROSENBERG: And, we don't what the change is |
| 1667 | between them? |
| 1668 | VICE-CHAIR COLLINS: Does it matter, sir? |
| 1669 | CHAIR SRINIVASAN: All right. The next speaker. |
| 1670 | MS. USHER: Hi. My name is Naomi Usher. |
| 1671 | I own a townhouse on 13 th Street in Manhattan and I have lived and worked in |
| 1672 | Greenwich Village for twenty years. |
| 1673 | I'm here because although I do not live in the West 70's, I am a resident of |
| 1674 | another historic district in the City and I am very aware that the double protections of |
| 1675 | landmarking and zoning are only good if they're enforced through public officials like |
| 1676 | this Board. |
| 1677 | Shearith is asking for an upzoning but not to fulfill its religious mission. Instead, |
| 1678 | they want to give their upzoning to a private developer to build luxury condos that are |
| 1679 | out-of-character with the surrounding neighborhood and, basically, exactly the kind of |
| 1680 | buildings against which Boards like you are supposed to protect. |
| 1681 | If you allow this construction to proceed, you will set the precedent and other |
| 1682 | community institutions like schools, hospitals, churches can and will replicate this |
| 1683 | strategy. |
| 1684 | There appears to be a trend throughout the City that powerful institutions with |
| 1685 | influential individuals in the lead are seeking exceptions that would never be considered, |
| 1686 | let alone granted, for others. |

| 1687 | Shearith Israel is no more entitled than others and its heritage does not give it the |
|------|--|
| 1688 | right to have value transferred to it from to itself from its immediate neighbors. |
| 1689 | CHAIR SRINIVASAN: Thank you. The next speaker. |
| 1690 | MR. COSTANZA: Please state your name. You will have |
| 1691 | three minutes. |
| 1692 | MR. SIMON: My name is Bruce Simon. I have lived on |
| 1693 | the Upper West Side for 48 years. |
| 1694 | I do not live within BSA's 400 foot range. It's probably more like 500 or 600 feet |
| 1695 | to my home on West 67 th Street, therefore, my views aren't affected. My windows aren't |
| 1696 | blocked and perhaps that gives me the license to take a slightly broader view of what is |
| 1697 | before you and to ask you to take a slightly broader view. |
| 1698 | That view is triggered by a talk a few months ago by the Chair at City Law about |
| 1699 | the functioning of the BSA. |
| 1700 | She reported, not surprisingly, that part of the Board's mission was to protect the |
| 1701 | zoning law from constitutional challenge. |
| 1702 | We all have a stake in that because zoning restricts individual property owners |
| 1703 | unrestricted exploitation of the development potential of their property in the exercise of |
| 1704 | government's police power to protect community interests. |
| 1705 | That is to say, that private interest profit maximization yields to government |
| 1706 | restriction in the interests of the community as a whole and that holds true whether the |
| 1707 | private property owner is profit or non-profit, secular or religious. |

1708 This Board, the Chair reminds us, is a safety value; a device to provide relief, 1709 when justified, from the automatic mechanical application of the standard zoning rules to 1710 a particular situation when circumstances warrant. 1711 Put aside, for the moment, the devilish question of when the circumstances 1712 warrant but let's just focus on the safety valve concept. 1713 What it really means is that a variance, an authorized departure from the norm, is 1714 basically provided as a shield to protect an individually deserving applicant an exception 1715 from the general rule applicable to all. 1716 But, a variance is not a sword, an aggressive exploitation of an intended safety 1717 valve to use as a mechanism to rewrite or bypass the generally applicable rule for the 1718 advantage of a particular owner. 1719 The issuance of a variance, a departure from the standard rule otherwise applicable, is not a frivolous act, nor is it the grant of an indulgence for obeisance 1720 1721 offered, nor is a token of friendship. 1722 And, readers of the New York Times last week describing the Rudin family political donation and friendships will not miss my meaning. 1723 1724 This Board must be rigorous in its examination of the bases offered for the 1725 issuances of these requested variances. 1726 The deference afforded to religious institutions and respect of their religious 1727 missions and the land use decisions that are made to accommodate them and to 1728 accommodate their institutional programmatic needs fit within our constitutional mandate 1729 not to interfere with the freedom of religion. 1730 I beg your indulgence for thirty seconds.

| 1731 | But, the other side of that constitutional coin must also be respected. |
|------|--|
| 1732 | The grant of variances to an applicant to build hi-rise luxury apartments merely to |
| 1733 | monetize an air rights asset and to substitute that monetization for the normal fund |
| 1734 | raising, a non-profit organization would undergo to erect a new building to house its |
| 1735 | programmatic functions when that new programmatic space could be built as-of-right |
| 1736 | without variances raises serious first amendment establishment issues. |
| 1737 | In fulfillment of your mission to protect the zoning law from constitutional |
| 1738 | challenge, please proceed with that distinction in mind. |
| 1739 | CHAIR SRINIVASAN: Thank you, Mr. Simon. The next |
| 1740 | speaker. |
| 1741 | MR. GREER: Good afternoon, Madam Chairman, |
| 1742 | members of the Board. |
| 1743 | My name is James Greer. I have appeared before you before. |
| 1744 | I am not going to speak at any length, because I've written you a letter which I |
| 1745 | will have delivered in the next or so, but I do have a couple of things that I would like to |
| 1746 | say. |
| 1747 | First of all, I think that Shearith Israel very much needs a new community house. |
| 1748 | The present one, by all accounts, is structurally deficient. |
| 1749 | Secondly, from an outside standpoint, it's an eyesore so that's long overdue. |
| 1750 | Secondly, I do not wish to manage or be seen to manage Shearith's Israel's |
| 1751 | micromanages program, although I must say, I've had enough experience with religious |
| 1752 | institutions doing just exactly that but I feel competent to do so if asked. |
| 1753 | And, I don't expect the Board to do that. |

1754 What I am here is to oppose - - my opposition has been consistent - - opposing 1755 their trying to say that their programmatic needs cannot be met except in the proposed 1756 building. 1757 I think on any analysis, from what you've heard today, a fair reading of their 1758 proposals, there is just no way that they cannot do with the space they have in an as-of-1759 right new building, plus the enormous amount of space they will have with the rest of 1760 their construction, all of which is as-of-right but they cannot meet these requirements. 1761 I will say I will submit a letter to add on to what I've previously said and I thank 1762 you for your time and your patience. 1763 CHAIR SRINIVASAN: Thank you, Mr. Greer. The next 1764 speaker. 1765 MS. WOOD: Good afternoon, Commissioners, Madam 1766 Chair. Thank you for your patience. I'm Kate Wood, speaking on behalf of Landmark West, and I am certain on 1767 1768 behalf of many other concerned citizens who either couldn't make it to this daytime 1769 hearing or have made the effort to attend, not necessarily to speak, but to show their 1770 concern and concur with the important points that have already been raised. 1771 Clearly, this issue has generated a strong response from the neighbors and the immediately affected area, those whose lives and properties would be most directly 1772 1773 impacted by the proposed seven variances. 1774 It's worth noting that the Board received nearly two hundred objection forms, of 1775 which, over one hundred and sixty or eighty percent were from neighbors within the four 1776 hundred foot radius that for BSA purposes defines the area of impact.

1777 The applicant collected nearly three hundred forms from individuals consenting to 1778 the project but, significantly, only fourteen or five percent were from people within the 1779 four hundred foot radius and not one was an owner of an affected property. 1780 There is simply no way around the fact that the community is overwhelmingly 1781 opposed to this application because they, themselves, would lose light, air and property 1782 value; because they sympathize with their neighbors who would; because they see this 1783 application as part of a larger trend lead by powerful developers and institutions that 1784 ultimately diminishes the character and quality of our City. 1785 I look around the room, and I see people from Central Park West, the Upper East 1786 Side, Chelsea, Greenwich Village, each facing the same development dilemma. 1787 It is not that we question the valuable missions of these institutions but when non-1788 profits enter the for-profit arena, they must be held to the same rules that govern every 1789 other developer and all developers must meet the same appropriately high standard for 1790 variances if the process is to work at all. 1791 Again and again, Congregation Shearith Israel has failed to produce the evidence 1792 that this Board requires and has asked for again and again. 1793 The case for variances, any variances has just not been made. 1794 And, yet, the applicant has the audacity in its most recent letter to call on the Board to close the proceeding and set a date for approval. 1795 1796 This kind of cavalier confidence when the case, on its merits, should be anything

but a done deal. This is what has people across the City on the edge of their seats.

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keep our neighbors whole.

At stake, is nothing less than the public's faith in the laws and procedures that

| 1800 | In conclusion, I would like to submit for the record a letter addressed to the Board |
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| 1801 | from Dr. Eliott D. Sklar, (Phonetic the Director of Columbia University's center for |
| 1802 | Sustainable Urban Development, the Earth Institute, Dr. Sklar directed the planning |
| 1803 | studio that was the starting point for the creation of the city's first contextual districts on |
| 1804 | the Upper West Side back in 1982. He writes, quote, "the Upper West Side, today is a |
| 1805 | delicate I'll just do this quote and then I'll close. |
| 1806 | "The Upper West Side today is a delicate balance of intense and highly congested |
| 1807 | urban living. |
| 1808 | The low-rise and mid-blocks give the area the necessary respite of light, air and |
| 1809 | human scale to remain vital. |
| 1810 | Once the scale of these mid-blocks is reached in one place, the case for enforcing |
| 1811 | zoning in other places will be severely compromised. |
| 1812 | The precedent that the granting of these variances will create may effectively |
| 1813 | render the carefully crafted land use development plan for the Upper West Side moot. |
| 1814 | A carefully crafted land use development plan, will this be overturned for the |
| 1815 | benefit of one developer to remedy a hardship that just does not exist? |
| 1816 | We ask you to affirm the contextual zoning and deny these variances. Thank you |
| 1817 | very much. |
| 1818 | CHAIR SRINIVASAN: Thank you, Ms. Wood. The next |
| 1819 | speaker. |
| 1820 | MR. LEPOW: My name is Howard Lepow. I'm a |
| 1821 | developer and I'm also on the Board of 18 West 70 th Street. |

| 1822 | What was brought up earlier was the fact that there are other precedents that have |
|------|--|
| 1823 | been set. |
| 1824 | There have been thirty story buildings done with similar problems and so on. |
| 1825 | Now, I have worked diligently with Landmarks Preservation in trying to preserve |
| 1826 | certain very sensitive sites. |
| 1827 | What I'm concerned about here is if, in fact, these variances are granted I |
| 1828 | mean, this should not be a precedent that continues on. |
| 1829 | The fact that variances have been granted to other sites doesn't mean that we |
| 1830 | continue doing this. |
| 1831 | My feeling about the CSI application is that it's basically quite disingenuous. |
| 1832 | As you know, they tore down their original structure about thirty years ago. I |
| 1833 | think it was because landmarking was coming in. |
| 1834 | At that time, I'm sure they must have had some feeling that the congregation was |
| 1835 | going to grow and that, you know, having this building would have provided the space |
| 1836 | that they would need for their programmatic needs. So, that's been torn down. |
| 1837 | Now, they have a parsonage house that probably has a market value of |
| 1838 | somewhere around \$25 million in this market. It's got to have about ten thousand square |
| 1839 | feet. |
| 1840 | The parsonage house is being rented out and I believe the figure that I heard was |
| 1841 | about \$20,000 a month. I don't know if that's going to continue but, certainly, it has |
| 1842 | been going on for some time. |
| 1843 | Certainly, the 10,000 square feet in that parsonage house building could have |
| 1844 | been used for their programmatic needs. |

| 1845 | Also, recently, there were trailers that were set up on the vacant lot between 80 |
|------|---|
| 1846 | West 70 th and the congregation house. |
| 1847 | Those trailers were not used for CSI. They were actually leased out to other |
| 1848 | organizations. |
| 1849 | So, one starts to wonder, you know, what is CSI? Is it a religious institution or is |
| 1850 | it really a profit center. Are they becoming developers or are they going to stay in the |
| 1851 | context that they were originally formed for which is a religious aspect. |
| 1852 | Furthermore, I mean, you know, there's also been testimony today saying that the |
| 1853 | building has to have five more floors in order for them to have views of Central Park |
| 1854 | West. Well, that's great. So, there is value to that and I agree with it completely. |
| 1855 | What it also means is that takes away the value from the apartments in 18 West |
| 1856 | and 91 Central Park West. |
| 1857 | So, basically, what we are doing is we are going to use our value so that CSI can |
| 1858 | build additional floors and have a profit. |
| 1859 | The other thing that was brought up today was doing a court. Well, the court is |
| 1860 | the same thing. It's going to be a dark shaft which is not going to allow any light in so all |
| 1861 | of the apartments that are going to face that shaft are going to lose views, light and air. |
| 1862 | Thank you very much. |
| 1863 | CHAIR SRINIVASAN: Thank you, Mr. Lepow. The next |
| 1864 | speaker? Are there anymore speakers on this item? Please come forward. |
| 1865 | MR. COSTANZA: Please state your name into the |
| 1866 | microphone. You will have three minutes. |

| 1867 | MS. DAVIS: Katherine Davis. I'm a resident, thirty year |
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| 1868 | resident of the Upper West Side. |
| 1869 | I live several blocks north of the synagogue so I will not be immediately impacted |
| 1870 | by it. I'm simply interested in the character of the West Side. |
| 1871 | I would like to address the financial hardship argument as the reason for the |
| 1872 | condominium development. |
| 1873 | Shearith Israel commenced a campaign in 2004 for its 350 th anniversary to raise |
| 1874 | \$10 million for a rainy day fund. The rainy day is now here. |
| 1875 | You do not need a residential condo to fund their community house. |
| 1876 | A primary function of the trustees and campaign directors of any non-profit and |
| 1877 | CSI, in particular, is to either give or get donations. |
| 1878 | So, with all the millions in available contributions, not just the rainy day fund, but |
| 1879 | from very substantial trustees and campaign directors, one might ask why are these |
| 1880 | contributions not available for this project? And, the reason is because the contributions |
| 1881 | invested in real estate would not be tax exempt. |
| 1882 | Secondly or similarly, you might ask how come CSI does not invest directly in |
| 1883 | the development? It's because they also would be taxed; would not be consistent with |
| 1884 | their tax exempt status. |
| 1885 | So, what are they doing? They're going to sell to a developer at a sufficiently |
| 1886 | high price that it imbeds the future profits, in a sense, hiding taxable income. |
| 1887 | So, I just want to highlight a few of the 2004 campaigners for the rainy day fund |
| 1888 | and so their financial and business backgrounds and their rich contributions to the capital |

| 1009 | and culture of this city, which really makes the imalicial hardship argument of CSI a |
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| 1890 | joke. |
| 1891 | The Honorary Chairman, Jack Rudin (Phonetic), he's Chairman of Rudin |
| 1892 | Management for the Rudin family, which owns and manages the largest private portfolio |
| 1893 | in the city. |
| 1894 | He's a member of the Board of Sloan Kettering. He's an honorary trustee of the |
| 1895 | American Museum of Natural History. |
| 1896 | Ronald P. Stanton, he's the Chairman of Transmonia (Phonetic), over \$5 billion |
| 1897 | in revenues from which he built his fortune. He donated \$100 million or ten percent of a |
| 1898 | billion dollar campaign for Yeshiva University. It was the largest single gift to a Jewish |
| 1899 | organization ever. He also happens to be on the Board of New York Presbyterian |
| 1900 | Hospital, a Director of Emeritus of Lincoln Center; Leon Levy, a founder and co |
| 1901 | CHAIR SRINIVASAN: You have to conclude your |
| 1902 | statement. |
| 1903 | MS. DAVIS: Just give me thirty seconds; a founder and |
| 1904 | executive of Oppenheimer. |
| 1905 | The Metropolitan has devoted its entire well-known classical collection about |
| 1906 | around which he gave. |
| 1907 | Ray Zuckerberg, partner/Chairman investment committee, Senior Director of |
| 1908 | Goldman Sachs; trustee of the American Red Cross; Chairman of the North Shore Long |
| 1909 | Island Jewish Health System. |
| 1910 | CHAIR SRINIVASAN: All right. You'll have to |
| 1911 | conclude. You can submit it in writing to us. |

| 1912 | MS. DAVIS: Okay. |
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| 1913 | CHAIR SRINIVASAN: Your testimony is over. |
| 1914 | MS. DAVIS: The closing point is the (Unintelligible) |
| 1915 | inability to |
| 1916 | CHAIR SRINIVASAN: Thank you. |
| 1917 | MS. DAVIS: pay or give donations |
| 1918 | CHAIR SRINIVASAN: You can submit it in writing, now. |
| 1919 | The next speaker, please. |
| 1920 | VICE-CHAIR COLLINS: Madam Chair, if I could offer a |
| 1921 | comment on the most recent testimony. |
| 1922 | CHAIR SRINIVASAN: Yes. |
| 1923 | VICE-CHAIR COLLINS: The presence of wealthy |
| 1924 | individuals in a congregation, regardless of the denomination, is of absolutely no |
| 1925 | relevance to the legal findings that this Board is going to make. I just wanted to state my |
| 1926 | opinion on that. |
| 1927 | CHAIR SRINIVASAN: Thank you, Vice-Chair. |
| 1928 | VICE-CHAIR COLLINS: Thank you. |
| 1929 | CHAIR SRINIVASAN: Are there anymore speakers on |
| 1930 | this item? Anymore speakers? All right. Mr. Lebow, do you have anything else? |
| 1931 | Otherwise, we'll ask Mr. Friedman to come up. |
| 1932 | MR. LEBOW: Nothing further. |
| 1933 | CHAIR SRINIVASAN: Okay. Mr. Friedman. |

| 1934 | MR. FRIEDMAN: We've heard an awful lot in the last |
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| 1935 | hour and a half; precious little about the findings. I'd like to return to those and to the |
| 1936 | case before you. |
| 1937 | CHAIR SRINIVASAN: Yes. |
| 1938 | MR. FRIEDMAN: There was testimony regarding the (c) |
| 1939 | finding and comments that the Landmark Commission's issuance of a Certificate of |
| 1940 | Appropriateness did not speak to did not indicate its approval of the design façade, the |
| 1941 | harmony with the Historic District and the harmony with the individual landmark and I |
| 1942 | believe that's simply not the case. |
| 1943 | The Certificate of Appropriateness is in your record; can be read for exactly what |
| 1944 | it stands for. |
| 1945 | It has been throughout my experience with the BSA a highly material, germane |
| 1946 | and relevant document in determining community standards based on the views of |
| 1947 | another agency of the City New York, and I commend its reading to you in refutation of |
| 1948 | the characterizations made by the previous witnesses. |
| 1949 | CHAIR SRINIVASAN: Just on that point. It's just the |
| 1950 | Landmark's approval or issuance of a Certificate of Appropriateness does not speak to |
| 1951 | the potential effects of zoning waivers. |
| 1952 | And, so, that is a part of the (c) finding, so I understand that we do take into |
| 1953 | consideration that the Certificate of Appropriateness does discuss this particular building |
| 1954 | in the context of the Landmark as well as the Historic District. |
| 1955 | MR. FRIEDMAN: Understood. |
| 1956 | CHAIR SRINIVASAN: Okay. |

1957 MR. FRIEDMAN: With regard to the testimony of 1958 Community Board #7, that submission was made at the last hearing, as well. 1959 I will only say in the recitation of the process that we worked with the Zoning 1960 Committee of Board #7; had two public hearings and a private meeting with them to go 1961 over the findings. 1962 The Committee, itself, issued a resolution which supported the variances with 1963 regard to the programmatic need of the synagogue. That was overturned by the full 1964 Board, but I did want to indicate that I thought that's also relevant that after hours of 1965 testimony and work with the Co-Chairs of the land use - -1966 MS. MATIAS: Please turn that off. 1967 CHAIR SRINIVASAN: I'm sorry - - Mr. Friedman. 1968 MS. MATIAS: I'm sorry, Mr. Friedman. 1969 MR. FRIEDMAN: No problem. Thank you. That after 1970 several hours of work with them, the Community Board that met - - members that met 1971 with us over a long period of time did, in fact, pass an equally articulate eloquent 1972 resolution supporting several of the variances with regard to Shearith Israel's 1973 programmatic need. We have had discussion, again, about the lot line windows but now we enter into 1974 1975 new evidence regarding 91 Central Park West. With regard to the location of the building to the wall of 91 Central Park West, we 1976 will supply you with a diagram but you have HP 16 which shows you the distance from 1977 1978 our façade; does not show you the ten foot request that we're looking for but it shows you 1979 the clear distance between our site and 91.

I think we've all learned many good and valuable things from Norman Marcus but one of them is an appreciation for language and specificity.

This is not about views and discussions about light and air and legal light and air

that confuse those very important concepts with the loss of views are misplaced and

inarticulate.

We are not blocking any legal light and air or any light and air with regard to 91.

We are affecting views from those units but I think that's a very important distinction.

I think it's equally true with regard to 18 West because those courtyard windows are there for exactly that reason; in case there is ever development of natures that there would be an opportunity for ventilation and light and air as the City defines it to be protected.

It's not about the protection of views and we would urge that distinction on the Board.

We will, of course, continue our effort to - - as I indicated, to look at the situation with regard to 18, but I notice in the submission from the Board Chair of that co-op, that the apartment layouts are shown as gross perimeter layouts and do not reflect the individual room layouts in those apartments which are critical to any determination about whether legal light and air is being affected.

That is material which is not available to us and we would ask the Board if it wants to entertain this discussion; if it would ask the co-op at 18 West, either through its legal representatives or through its Board Chair, to provide us with the actual apartment layouts so we can all have the relative specificity to determine what this issue is all about

| 2002 | because we cannot get that material from anyone other than the applicant from the |
|------|---|
| 2003 | owner. |
| 2004 | CHAIR SRINIVASAN: All right. Mr. Friedman, you're |
| 2005 | talking about this information that we got recently? |
| 2006 | MR. FRIEDMAN: Yes. It does not |
| 2007 | CHAIR SRINIVASAN: The follow-up to what we had |
| 2008 | also we were asking them to do? |
| 2009 | MR. FRIEDMAN: But, it does not show it shows the |
| 2010 | gross perimeter of the unit but it does not show the room layouts, which is, of course, the |
| 2011 | bottom line here. |
| 2012 | So, we would ask the Board, in fairness, that if it wants us to evaluate the |
| 2013 | situation, to place some responsibility on the only party that can provide us that |
| 2014 | information. |
| 2015 | We would like to either be able to inspect those units that are affected or to have |
| 2016 | submitted to the Board for our review the actual apartment layouts of those affected |
| 2017 | windows and then we can all have a fair and open discussion about what we can do and |
| 2018 | what impact our building will be having on their units. |
| 2019 | And, so, I would ask the Board, following my remarks, to make that request. |
| 2020 | CHAIR SRINIVASAN: I think that seems reasonable and |
| 2021 | I'm sure they can provide that to us. |
| 2022 | SPEAKER: At the applicant's expense? |
| 2023 | MS. MATIAS: Don't call out. |

| 2024 | CHAIR SKINIVASAN: You cannot speak unless you re |
|------|---|
| 2025 | coming to the microphone. All right, Mr. Lebow, you'll get a chance to speak on this |
| 2026 | issue. We'll just complete this discussion with Mr. Friedman right now. |
| 2027 | MR. FRIEDMAN: With regard to the other experts, |
| 2028 | typically we're willing to rush forward with our rebuttal on their financial analyst and |
| 2029 | their architect but I'm going to do the unusual step here of asking the Board to simply |
| 2030 | keep an open mind because this is a very unusual and, in my experience, unprecedented |
| 2031 | situation where material requested by a due date from the Board not only is not submitted |
| 2032 | on the due date but isn't even submitted on the promise date of a day before the hearing |
| 2033 | so that we would have an opportunity to look. |
| 2034 | We have not we have only received from staff the financial analysis and the |
| 2035 | material from Mr. Morrison (Unintelligible) excuse me, Mr. Morrison claims it's out |
| 2036 | there somewhere. |
| 2037 | So, we have absolutely no ability to respond to any of those issues. We've heard |
| 2038 | plenty. |
| 2039 | We, if necessary, could shoot from the hip on much of it but we would ask that |
| 2040 | either this information be discounted by the Board or, at least, keep an open mind until |
| 2041 | we've had a chance to analyze it, because you asked for this material some time back, |
| 2042 | and it only arrived at the hearing today. |
| 2043 | CHAIR SRINIVASAN: That's fine. You'll have a |
| 2044 | chance to review it. |
| 2045 | We understand you can't speak to those submissions today. |

| 2046 | MR. FRIEDMAN: With regard to the issues raised by |
|------|--|
| 2047 | counsel to the building regarding the objection sheet, I'm prepared to give you an |
| 2048 | explanation, if you wish now, of what that situation is all about. It's really up to the |
| 2049 | Board. |
| 2050 | CHAIR SRINIVASAN: Why don't you just tell us what |
| 2051 | the situation is. |
| 2052 | MR. FRIEDMAN: Fine. I would be happy to do so. |
| 2053 | CHAIR SRINIVASAN: It seems like you can put it to rest |
| 2054 | after that. |
| 2055 | MR. FRIEDMAN: The original objection sheet that was |
| 2056 | obtained at the request of the counsel at the Landmarks Commission when this matter |
| 2057 | was before the Landmarks Commission, which is kind of unusual, because you're in |
| 2058 | gross schematics at that stage. You haven't really submitted anything to the Buildings |
| 2059 | Department but the Landmarks Commission wants to know what the Building |
| 2060 | Department feels are the zoning waivers requested. We submitted that. |
| 2061 | Originally, the building, the tower had a slot between the residential building and |
| 2062 | the synagogue. There was a physical space there that several of the Landmark's |
| 2063 | Commissioners wanted us to explore. They thought some separation between the two |
| 2064 | were important. |
| 2065 | That gave rise to an objection regarding the separation of buildings. |
| 2066 | Now, that zoning that envelope did not emerge from Landmarks, although, by |
| 2067 | that time, nobody was thinking about the objection sheet that had been asked about in |
| 2068 | 2003. |

| 2069 | So, when we got to the Building's Department and it was submitted for zoning |
|------|--|
| 2070 | review, we recognized that that zoning objection sheet was in error because the building |
| 2071 | no longer contained the separation issue between the buildings because the two buildings |
| 2072 | were now the new and the old were now joined. That was amended. |
| 2073 | CHAIR SRINIVASAN: So, it's straight forward? |
| 2074 | MR. FRIEDMAN: That was amended. That was amended |
| 2075 | simply. |
| 2076 | With regard to my refusal to release information, I simply said that since the |
| 2077 | attorney would not identify who his clients were and would not enter into any |
| 2078 | confidentiality agreements; that we did not believe that a policy devised by the |
| 2079 | Department of Homeland Security and the Buildings Department and |
| 2080 | CHAIR SRINIVASAN: That's fine, Mr. Friedman. |
| 2081 | MR. FRIEDMAN: NYPD required us to waive our |
| 2082 | rights. |
| 2083 | And, if he wanted to provide me with that information of who his clients were and |
| 2084 | we would enter into confidentiality agreements, we could certainly continue the |
| 2085 | discussion and there was no effort to follow up on that request. That is the sum of it. |
| 2086 | Other factoids that emerge here, obviously, we're not requesting a rezoning. You |
| 2087 | are not the Planning Commission. We understand that. |
| 2088 | We're here before you on a series of findings which we believe we have |
| 2089 | effectively and responsively discussed and provided you with the necessary information |
| 2090 | to make those findings. |

| 2091 | If you wish more information, we're more than happy to continue along that |
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| 2092 | route, and I would only ask that we proceed apace with a hearing schedule that will allow |
| 2093 | us to bring this matter to a close after we've provided you the requested information and |
| 2094 | explored the lot line window issue, and I thank you all for your time today. |
| 2095 | CHAIR SRINIVASAN: Any questions of Mr. Friedman? |
| 2096 | All right, just on the issue of lot line windows and getting additional information, |
| 2097 | we haven't had a chance to review this as yet, either, so I'm not sure what all the |
| 2098 | information it has. |
| 2099 | I think my question that was directed to the person who provided this, can you |
| 2100 | come to the microphone, please. Mr. Prince. Yes. |
| 2101 | MR. COSTANZA: Just please state your name into the |
| 2102 | microphone for the record, again. |
| 2103 | MR. PRINCE: Ron Prince, with 18 West 70. |
| 2104 | CHAIR SRINIVASAN: All right. The question which I |
| 2105 | had asked which is can you identify or confirm to us that the rooms where the windows |
| 2106 | would be blocked, they are getting light and air from other windows? In other words, |
| 2107 | their legal light and air is coming from somewhere else. |
| 2108 | And, I think you said that you tried to give some of that information to us? Does |
| 2109 | your document actually speak to that issue? Will you clarify to us that the windows that |
| 2110 | are being blocked have other for those rooms have other windows? |
| 2111 | MR. PRINCE: Yes. It will indicate the number of |
| 2112 | windows in the room. |

| 2113 | So, we'll say of three windows, one is directly bricked over. So, that would mean |
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| 2114 | that you have two windows that are not. |
| 2115 | COMM. HINKSON: It doesn't actually do the calculation |
| 2116 | that one goes through to determine light and air. In other words |
| 2117 | CHAIR SRINIVASAN: And, I'm not sure we necessarily |
| 2118 | need that. |
| 2119 | COMM. HINKSON: But, I think that's what |
| 2120 | MR. PRINCE: I would like to help but I don't know what |
| 2121 | the legal determination of light and air is. I'm sorry. Are we talking a legal |
| 2122 | determination of light and air? |
| 2123 | COMM. HINKSON: Well, there's a particular calculation |
| 2124 | that determines the amount of light and air for a room volume. |
| 2125 | MR. PRINCE: Right. |
| 2126 | COMM. HINKSON: And, I think that's what he was |
| 2127 | leading to was in order for them to do their analysis to see if a particular room |
| 2128 | MR. PRINCE: I see. |
| 2129 | COMM. HINKSON: meets the criteria, he needed to |
| 2130 | see the partition layout. |
| 2131 | MR. PRINCE: No doubt why my friend, Bruce Simon, |
| 2132 | chimed in, are they going to pay for it? |
| 2133 | I don't know if that calculation can be determined with we go around with a |
| 2134 | tape measure, so I don't really know. I think this is a case for outside experts and |

| 2135 | | CHAIR SRINIVASAN: I understand that. But, do you |
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| 2136 | have access to the apartment | s? We're not asking for a very elaborate sketch but just on |
| 2137 | these drawings, can you just | show us |
| 2138 | | MR. PRINCE: Show us where the room is on the layout? |
| 2139 | | VICE-CHAIR COLLINS: Does the co-op's offering plan |
| 2140 | perhaps have floor plans? M | lost co-ops |
| 2141 | | MR. PRINCE: I'm sorry, Commissioner Collins, I'm |
| 2142 | actually giving you my eye p | eal for Mr. Lepow if he's still in the room. He's gone |
| 2143 | because he knows these histo | ory things. |
| 2144 | | VICE-CHAIR COLLINS: So, probably somewhere in |
| 2145 | your offering plan, there are | floor plans for the apartments. |
| 2146 | | MR. PRINCE: There are floor plans. |
| 2147 | | VICE-CHAIR COLLINS: And, I think it would be helpful |
| 2148 | to us | |
| 2149 | | MR. PRINCE: Those floor plans have changed |
| 2150 | dramatically. | |
| 2151 | | VICE-CHAIR COLLINS: Because people combine |
| 2152 | apartments. | |
| 2153 | | MR. PRINCE: I've seen them (Unintelligible) registries, |
| 2154 | etc | |
| 2155 | | VICE-CHAIR COLLINS: I know. My building has the |
| 2156 | same thing. | |
| 2157 | | MR. PRINCE: Yes. |

| 2158 | VICE-CHAIR COLLINS: But, maybe you could explore |
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| 2159 | that possibility and see what's there for us? |
| 2160 | MR. PRINCE: Sure. |
| 2161 | VICE-CHAIR COLLINS: That would be very helpful. |
| 2162 | MR. PRINCE: So, I just want to be clear. So, you are |
| 2163 | looking for, effectively, our best shot at depicting the apartment layouts on the floors with |
| 2164 | the affected rooms? |
| 2165 | CHAIR SRINIVASAN: Well, I think there are a couple of |
| 2166 | things. |
| 2167 | In some instances, if rooms are created and, I'm not saying it has been, those |
| 2168 | things put a different spin on what we have to consider. |
| 2169 | Some people may subdivide their rooms and create another little alcove and |
| 2170 | perhaps that shouldn't be done. |
| 2171 | I think we want to understand what are the little light and air are? What are the |
| 2172 | windows that are legal? And, the effect that it has on the rooms if these windows that |
| 2173 | are going to be blocked? |
| 2174 | So, I don't know if I have made myself clear on that issue but if it helps to have |
| 2175 | the drawings |
| 2176 | MR. PRINCE: It's fair to say that we'll take our best shot |
| 2177 | at those drawings. I'm sorry. I don't mean to be difficult. |
| 2178 | CHAIR SRINIVASAN: No, I know. I understand. |
| 2179 | Why don't you do this. You can also reach out to our staff and we'll be able to |
| 2180 | give you a little better instructions regarding this. |

| 2181 | MR. PRINCE: Okay. |
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| 2182 | CHAIR SRINIVASAN: All right. But, I think the idea is |
| 2183 | really to get a better picture of what the effects are and I think we'll have to grapple with |
| 2184 | the issue of how to where are equities on these issues? Mr. Friedman. |
| 2185 | MR. FRIEDMAN: If I might, Madam Chair. |
| 2186 | The Vice-Chair is absolutely correct. The offering plan would be very helpful |
| 2187 | and then we would be willing to make a visual inspection of those affected apartments so |
| 2188 | that we could confirm that the apartment layouts that are there now, which are the basis |
| 2189 | of these claims, are, in fact, the legal apartments that have been improved in the offering |
| 2190 | plan. |
| 2191 | If there have been legal amendments to that offering plan or to those apartments, |
| 2192 | then |
| 2193 | CHAIR SRINIVASAN: Mr. Simon, we haven't called you |
| 2194 | up to the podium as yet. |
| 2195 | MR. SIMON: It is an outrage for him to suggest that |
| 2196 | (Unintelligible) want to attack the legality of |
| 2197 | CHAIR SRINIVASAN: Mr. Simon, will you please sit |
| 2198 | down. |
| 2199 | MR. SIMON: The burden is on the applicant not on the |
| 2200 | folks |
| 2201 | CHAIR SRINIVASAN: Mr. Simon, will you please sit |
| 2202 | down or we'll ask you to leave. |
| 2203 | VICE-CHAIR COLLINS: You're out-of-order, sir. |

| 2204 | MR. SIMON: You're out-of-order. |
|------|--|
| 2205 | VICE-CHAIR COLLINS: You're out-of-order. |
| 2206 | MR. SIMON: I'm out-of-order because you're out-of- |
| 2207 | order. |
| 2208 | CHAIR SRINIVASAN: Mr. Friedman, please continue. |
| 2209 | MR. FRIEDMAN: Thank you. |
| 2210 | We're trying to meet our burden to this Board. We're trying to do it in as easy |
| 2211 | way as we can. These are massive decisions for this application. |
| 2212 | You've told us that they are material to your thinking. |
| 2213 | I believe that if we had the offering plan and could compare that against the |
| 2214 | existing conditions and report back to the Board, we're willing to take their testimony on |
| 2215 | it as well. |
| 2216 | But, the fact of the matter is, there's nothing before the Board nor is there |
| 2217 | anything on file that we can use to answer the Board's concerns. |
| 2218 | I mean, maybe this is why nobody why there's been very few times the |
| 2219 | Board's gone down this road. |
| 2220 | But, if you do wish to go down this road, we are we do have to verify what |
| 2221 | rooms are receiving legal light and air and what rooms are not? And, we have to verify |
| 2222 | what protections are around those windows? Because, you know, they still are lot line |
| 2223 | windows and if they are lot line windows of a certain nature and they fall into a certain |
| | |
| 2224 | category, they either have to be chicken wired or there has to be sprinkling. |

| 2226 | And, you've put the burden on us. We've tried to find this out, this information, |
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| 2227 | at the Buildings Department. We can't. |
| 2228 | There's a submission here that gives gross apartment perimeters, a good first step |
| 2229 | and we appreciate it but I think, as Commissioner Hinkson knows, we can't get to your |
| 2230 | bottom line without knowing the apartment layouts and, somebody, if it's going to be a |
| 2231 | relevant issue, has to help us get those. |
| 2232 | CHAIR SRINIVASAN: All right. This is what I suggest. |
| 2233 | The Board will review this material. Our staff will reach out to both parties and |
| 2234 | we'll see if we need to supplement this with additional information and we can do that by |
| 2235 | letter so that both parties will know what we're asking for and of whom, all right. Yes. |
| 2236 | Vice-Chair. |
| 2237 | VICE-CHAIR COLLINS: Actually, I have a request for |
| 2238 | Mr. Friedman. |
| 2239 | I know that you've given us this information in several forms, I think, in a pie |
| 2240 | chart but I'm interested in seeing sort of a daily layout of the usage for both current and |
| 2241 | proposed usage of the classrooms on a you know, you've got proposed classrooms one |
| 2242 | through fifteen from whatever time in the day you start; from 8:00 in the morning until |
| 2243 | 9:00 at night, whatever it is. |
| 2244 | So, what is proposed usage in a we're trying to get a better table that's easily |
| 2245 | referenced. |
| 2246 | We've had other cases for schools where we've asked for this sort of information |
| 2247 | so perhaps someone from our staff could give you an example. |

| 2248 | It's a pretty straight forward, easy to read thing, but I'm still grappling a little bit |
|------|--|
| 2249 | with all of the proposed classroom uses. |
| 2250 | MR. FRIEDMAN: By the way, with regard to the |
| 2251 | testimony about the trailers, those trailers are there because the synagogue is using more |
| 2252 | and more of these spaces and the tenant isn't finding the conflicts are growing to the |
| 2253 | point where the tenant finally had to move a portion of its educational facilities out of the |
| 2254 | building so we could accommodate the synagogue's needs. |
| 2255 | I mean, that hadn't been in the record before. I appreciate the mention of the |
| 2256 | trailers but I think that's an indication that there is a squeeze in this building that simply |
| 2257 | is now driving the occupants to extraordinary lengths. |
| 2258 | CHAIR SRINIVASAN: I think what would be helpful is |
| 2259 | just building upon this issue of programmatic needs. |
| 2260 | We've heard testimony where the opposition has gone through everything you've |
| 2261 | said in your program needs and said all of it can be taken care of under an as-of-right |
| 2262 | scheme. That's true because you've talked about many things that are not related to the |
| 2263 | variance. However, they are rightfully a part of your program needs. |
| 2264 | All the space that's below grade, you can do as-of-right. |
| 2265 | Almost all the spaces you can accommodate with an as-of-right envelope. |
| 2266 | So, I think, again, just to add onto what the Vice-Chair is asking is really do focus |
| 2267 | on the relief that you're seeking as well. It's not about the circulation. It's really about |
| 2268 | three floors where you get larger classrooms and the difference is really that, is that if you |
| 2269 | don't get the variance for the ten feet, you'll have smaller classrooms and, perhaps, some |
| 2270 | space goes to other floors. I think that would be helpful. |

| 2271 | MR. FRIEDMAN: We will do that. Again, this is keep an |
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| 2272 | open mind (Unintelligible) |
| 2273 | CHAIR SRINIVASAN: Yes. |
| 2274 | MR. FRIEDMAN: Because, we haven't had a chance to, |
| 2275 | nor have you, to see what it is that Mr. Morrison believes are his difficulties with our |
| 2276 | programmatic analysis but we'll begin that work immediately. |
| 2277 | CHAIR SRINIVASAN: All right. We will set a schedule, |
| 2278 | then. |
| 2279 | MR. FRIEDMAN: A lot of this is outside my control at the |
| 2280 | moment. |
| 2281 | CHAIR SRINIVASAN: I understand that. |
| 2282 | MR. FRIEDMAN: Except to say that we would love to be |
| 2283 | back as soon as you'll have us. |
| 2284 | CHAIR SRINIVASAN: All right. What I would like to is |
| 2285 | I'm going to ask for one submission from Mr. Lebow's group, first, which has to do with |
| 2286 | this information that we've received and whether we're going to ask for something |
| 2287 | supplemental to that, because that will allow you to further your analysis and any |
| 2288 | redesign that you're doing with that information, right, because, otherwise, you can |
| 2289 | continue down this path of redesigning the building but you haven't got this other |
| 2290 | information. |
| 2291 | MR. FRIEDMAN: Well, this puts me in the unusual |
| 2292 | position of asking the Board when it will be ready to proceed because devising coming |
| 2293 | to a conclusion about what it is you want them to develop us to analyze |

| 2294 | CHAIR SRINIVASAN: Yes. We'll do that fairly quickly. |
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| 2295 | MR. FRIEDMAN: is |
| 2296 | CHAIR SRINIVASAN: So, what we will do is we will |
| 2297 | assume that that if a submission is required, we will get it in two weeks, all right. |
| 2298 | So, we're going to set a submission date for one of the parties in Mr. Lebow's |
| 2299 | group on February 26 th . |
| 2300 | And, in the meantime, Mr. Friedman, you can also respond to all the other issues |
| 2301 | that we've raised and we'll set your submission date for March 4 th . It's two weeks after |
| 2302 | that. |
| 2303 | MR. FRIEDMAN: Fine. Thank you. |
| 2304 | CHAIR SRINIVASAN: I'm sorry, March 11th. Why don't |
| 2305 | we do that? Two weeks from then. |
| 2306 | MR. FRIEDMAN: Okay. |
| 2307 | CHAIR SRINIVASAN: All right. Mr. Lebow, you can |
| 2308 | have a chance to respond back to that. It's going to be a very submissions but on |
| 2309 | March 25 th and you can give your papers in on April 1 st . Is that fine? |
| 2310 | MR. FRIEDMAN: Fine. |
| 2311 | CHAIR SRINIVASAN: It's one week afterwards and |
| 2312 | we'll have the hearing on April 15 th . |
| 2313 | I would urge all parties to follow the schedule. |
| 2314 | And, once again, if we're not expecting a submission on the 26 th in supplement to |
| 2315 | what we have right now, then we will let the parties know. Is that clear? |
| 2316 | MR. FRIEDMAN: Very. Thank you. |

| 2317 | CHAIR SRINIVASAN: Thank you. |
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| 2318 | SPEAKER: I think I just |
| 2319 | MR. COSTANZA: Just please state your name? |
| 2320 | MR. LEBOW: Mark Lebow. I think that I follow |
| 2321 | everything except I'm not sure that we can get the floor sketches since we have to do |
| 2322 | those by hand by February 26 th . |
| 2323 | But, I understand that we're going to work with the staff to see what is exactly |
| 2324 | required there and how to do it. |
| 2325 | But, other than that, we can, I think, adhere to the schedule. |
| 2326 | CHAIR SRINIVASAN: All right. And, if there's any |
| 2327 | reason to reschedule or change the schedule, we'll, again, let all parties know but, at this |
| 2328 | point, let's see if we can meet the schedule, all right? |
| 2329 | MR. LEBOW: Thank you for your patience. |
| 2330 | SPEAKER: I have one request that Mr |
| 2331 | CHAIR SRINIVASAN: You'll have to speak |
| 2332 | MR. COSTANZA: Please state your name. |
| 2333 | MR. SUGERMAN: I'm Alan Sugerman. I just ask that |
| 2334 | because of the tight schedule that if Mr. Friedman, when he files something with the |
| 2335 | Board in the evening, if he would hand-deliver it to one of the attorneys. |
| 2336 | CHAIR SRINIVASAN: Are you going to do the same? |
| 2337 | MR. SUGERMAN: Yes, absolutely. |
| 2338 | CHAIR SRINIVASAN: Hand-deliver it? |
| 2339 | MR. SUGERMAN: Yes. I'll hand-deliver it or fax it. |

| 2340 | The big submission to you last week with two or three weeks ago was hand- |
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| 2341 | delivered to Mr. Friedman the same evening. Thank you. |
| 2342 | MR. FRIEDMAN: Madam Chair, the guts of this |
| 2343 | application are in the financial analysis and the architect's submission, neither of which |
| 2344 | showed up in front of the Board until today, so I believe, you know, if there's going to be |
| 2345 | some issues about the integrity of submissions, this should be felt by all parties. |
| 2346 | CHAIR SRINIVASAN: All right. I just hope in the spirit |
| 2347 | of cooperation, everyone will provide the submissions to the other side as quickly as |
| 2348 | possible and to the Board. |
| 2349 | MR. LEBOW: And, we shall remember to do so. |
| 2350 | CHAIR SRINIVASAN: All right. Thank you. |
| 2351 | MR. COSTANZA: This concludes the public hearing. |
| 2352 | 000 |